

**SOLANO  
City-County Coordinating Council**

MEMBERS

Linda J. Seifert  
Chair  
*Supervisor, Solano  
County, District 2*

Elizabeth Patterson  
Vice Chair  
*Mayor, City of Benicia*

Jack Batchelor  
*Mayor, City of Dixon*

Harry Price  
*Mayor, City of Fairfield*

Norman Richardson  
*Mayor, City of Rio Vista*

Pete Sanchez  
*Mayor, City of Suisun  
City*

Len Augustine  
*Mayor, City of Vacaville*

Osby Davis  
*Mayor, City of Vallejo*

Erin Hannigan  
*Supervisor, Solano  
County, District 1*

Jim Spering  
*Supervisor, Solano  
County, District 3*

John Vasquez  
*Supervisor, Solano  
County, District 4*

Skip Thomson  
*Supervisor, Solano  
County, District 5*

SUPPORT STAFF:

Birgitta Corsello  
*Solano County  
Administrator's Office*

Michelle Heppner  
*Solano County  
Administrator's Office*

Daryl Halls  
*Solano Transportation  
Authority*

Jim Lindley  
*City of Dixon*

**AGENDA**

**May 14, 2015**

Location - Solano County Water Agency, Berryessa Room,  
810 Vaca Valley Parkway, Suite 203, Vacaville, CA.

**7:00 P.M. Meeting**

**PURPOSE STATEMENT – City County Coordinating Council**

“To discuss, coordinate, and resolve City/County issues including but not necessarily limited to land use, planning, duplication of services/improving efficiencies, as well as other agreed to topics of regional importance, to respond effectively to the actions of other levels of government, including the State and Federal government, to sponsor or support legislation at the State and Federal level that is of regional importance, and to sponsor or support regional activities that further the purpose of the Solano City-County Coordinating Council.”

*Time set forth on agenda is an estimate. Items may be heard before or after the times designated.*

**ITEM**

**AGENCY/STAFF**

**I. CALL TO ORDER (7:00 p.m.)**  
Roll Call

**II. APPROVAL OF AGENDA (7:00 p.m.)**

**III. OPPORTUNITY FOR PUBLIC COMMENT (7:10 p.m.)**

Pursuant to the Brown Act, each public agency must provide the public with an opportunity to speak on any matter within the subject matter of the jurisdiction of the agency and which is not on the agency's agenda for that meeting. Comments are limited to no more than 5 minutes per speaker. By law, no action may be taken on any item raised during public comment period although informational answers to questions may be given and matter may be referred to staff for placement on future agenda.

This agenda shall be made available upon request in alternative formats to persons with a disability, as required by the Americans with Disabilities Act of 1990 (42U.S.C. Sec 12132) and the Ralph M. Brown Act (Cal.Govt.Code Sec. 54954.2) Persons requesting a disability-related modification or accommodation should contact Jodene Nolan, 675 Texas Street, Suite 6500, Fairfield CA 94533 (707.784.6108) during regular business hours, at least 24 hours prior to the time of the meeting.

**IV. CONSENT CALENDAR**

1. Approval of Minutes for February 12, 2015 (*Action Item*)      Chair Seifert

**V. DISCUSSION CALENDAR**

1. Legislative Update and Governor's Revise Budget (Verbal Update)  
(7:15 p.m. – 7:45 p.m.)

Presenters: Michelle Heppner, Legislative, Intergovernmental, and Public Affairs Officer Paul Yoder, Shaw/Yoder/Antwih, Inc., and Nancy Hall Bennett, League of California Cities

2. Update on Travis AFB Land Use Compatibility Plan  
(7:45 p.m. – 8:10 p.m.)

Presenters: Bill Emlen, Resource Management Director, Solano County, and James Leland, Principal Planner, Solano County, Gary Gottschalk, Travis AFB Operations

3. Update of the Affordable Care Act Implementation  
(8:10 p.m. – 8:40 p.m.)

Presenters: Jerry Huber, Director, Health and Social Services, Solano County

## **VI. ANNOUNCEMENTS**

## **VII. CCCC CLOSING COMMENTS**

**ADJOURNMENT:** The next City-County Coordinating Council meeting is scheduled for August 13, 2015 at 7:00 p.m. at the Solano County Water Agency – Berryessa Room, 810 Vaca Valley Parkway, Suite 203, Vacaville, CA.

### Future Items for Upcoming Meeting:

- Proposed Joint Land Use Study Update
- Public-Public / Public-Private partnership (P4) Update
- Workshop on Economic Diversity / Gap in Education for Future Employers
- Moving Solano Forward Grant – List of Concepts and Outlined Proposal
- Regional Approach to Homelessness

**CITY-COUNTY COORDINATING COUNCIL  
February 12, 2015 Meeting Minutes**

The February 12, 2015 meeting of the Solano City-County Coordinating Council was held in the Berryessa Room at the Solano County Water Agency located at 810 Vaca Valley Parkway, Ste 303, Vacaville, CA 95688.

**I. Roll and Call to Order**

**Members Present**

Linda Seifert, Chair	Solano County Board of Supervisors (District 2)
Elizabeth Patterson, Vice Chair	Mayor, City of Benicia
Jack Batchelor	Mayor, City of Dixon
Harry Price	Mayor, City of Fairfield
Norm Richardson	Mayor, City of Rio Vista
Len Augustine	Mayor, City of Vacaville
Osby Davis	Mayor, City of Vallejo
Erin Hannigan	Solano County Board of Supervisors (District 1)
Jim Spering	Solano County Board of Supervisors (District 3)
Skip Thomson	Solano County Board of Supervisors (District 5)

**Members Absent**

John Vasquez	Solano County Board of Supervisors (District 4)
Pete Sanchez	Mayor, City of Suisun City

**Staff to the City-County Coordinating Council Present:**

Birgitta Corsello	County Administrator, Solano County
Michelle Heppner	Legislative Officer, Solano County

**Guest Speakers Present**

Paul Yoder, Solano County State Legislative Advocate, Shaw/Yoder/Antwih Inc.

**I. Meeting Called to Order**

The meeting of the City-County Coordinating Council was called to order at 7:10 pm.

**II. Approval of Agenda**

*A motion to approve the Agenda was made by Mayor Batchelor and seconded by Mayor Richardson. Agenda approved by 10-0 vote.*

**III. Opportunity for Public Comment**

No comments from the public.

**IV. Consent Calendar**

**a. Approval of minutes for November 13, 2014**

*Motion to approve the November 13, 2014 minutes was made by Mayor Patterson and seconded by Mayor Batchelor. Consent calendar approved by 10-0 vote.*

**V. Discussion Calendar**

**1. Legislative Update.**

Michelle Heppner, Legislative, Intergovernmental, and Public Affairs Officer for Solano County provided a federal legislative update. Ms. Heppner noted that Congress was back in session. On February 2, the President released his budget, with a centralized theme to bring middle-class economics into the 21st century. Ms. Heppner noted that an in-depth discussion of the President's budget was included in the staff report on pages 96 thru 101, however one item not included in that write-up was the defense budget. Ms. Heppner noted the budget will include \$534.3 billion for the base defense budget and an additional \$50.9 billion for overseas contingency operations and is not subject to the sequestration cap contained in the Budget Control Act. She also noted that the budget request for non-defense discretionary would be increased by \$37 billion over the current limit to \$530 billion. Ms. Heppner stated there is support on both sides for eliminating sequester cuts for defense, but no agreement on how to pay for the increased defense spending.

Paul Yoder of Shaw, Yoder, Antwih, Inc provided a state legislative update.

In terms of Governor Brown's 2015-16 State Budget proposal, Mr. Yoder highlighted the following:

- \$533 million in mandates repayments to counties and cities.
- Funding (\$644,000) was proposed for the Payment in Lieu of Taxes (PILT) issue going forward and that Senator Wolk would also be introducing a bill for the arrearages.
- \$150 million for the counties to deal with the influx of Medi-Cal recipient.
- \$1 billion will get appropriated through the Cap and Trade program (and possibly as much as \$2 billion according to the State Legislative Analyst.
- An early 2015 legislative package may appropriate \$1.1 billion in remaining Proposition 1E funds for flood protection.

Mr. Yoder also noted Speaker Toni Atkins had announced plans to try and address the State's transportation funding deficit as well as funding for housing. For transportation, the Speaker's plan is to impose an annual fee per automobile in California (approximately \$52 per car). This plan would raise approximately \$1.8 billion annually. For housing, the Speaker's plan is to impose fees on various real estate transaction related documents. This plan would raise approximately \$500 million annually.

Mr. Yoder noted that according to the Legislative Analyst's Office, the \$1 billion in Cap and Trade funding may double. These projections are in light of the fuel/petroleum companies being required to participate.

Mr. Yoder concluded by noting that the end of February is the deadline for the introduction of new legislation and that there will be no shortage of controversial issues like marijuana regulation and CEQA reform.

## **2. Proposed 2015 Legislative Platform.**

Michelle Heppner, Legislative, Intergovernmental, and Public Affairs Officer for Solano County provided an overview of the changes to the proposed CCCC 2015 Legislative Platform. She noted the report includes a redlined and final version of the platform which includes comments from City of Benicia. Ms. Heppner noted following the discussion at the last CCCC meeting and the discussion on the platform, she worked directly with City of Benicia staff to broaden the legislative statements they previously submitted. Ms. Heppner also noted she vetted them with Solano County Water Agency, County Sheriff, and Solano Transportation Authority. She noted one exception on Page 107, Cap and Trade bullet proposed by Paul Yoder, was not included when the City of Benicia approved their comments and did provide a separate Cap and Trade legislative guideline. Ms. Heppner noted that since the CCCC agreed to add the legislative guideline provided by Paul Yoder in November, she changed his version slightly to include the phrase “regionally integrated transit” proposed by City of Benicia. Ms. Heppner proposed to remove bullet 8 and keep bullet 9 which takes into account both suggested edits.

Mayor Patterson agreed that bullet 9 was more comprehensive and provided a better message to the Legislature.

Mayor Patterson requested under the Natural Resources and Water section of the proposed CCCC platform to include the following legislative principle: Support, enhance, maintain, and fund state parks in Solano County especially in underserved areas. Following a discussion on adding a statement to support state parks, the CCCC voted to include the statement but removing the reference to underserved areas.

Supervisor Spring requested the words “including crude oil” be removed from bullet 11 under the “Transportation” section on page 107 of the proposed CCCC 2015 Legislative Platform. Similarly, Mayor Augustine requested the portion after the comma of bullet 12 under the “Transportation” section on page 107 of the proposed CCCC 2015 Legislative Platform be removed. Following a lengthy discussion on both bullets, Supervisor Spring suggested bullet 11 remain and exclude the crude oil reference, delete bullet 12 completely, and he would work with staff to provide a comprehensive and an all-encompassing bullet related to safety in the rail corridor which would include train control, crude oil, passenger safety etc.

Chair Seifert noted that she saw quite a few nods around the table in agreement to the approach Supervisor Spring suggested. She also noted that staff should include the City of Benicia since the proposed language had originated from them.

Mayor Augustine requested clarification on “health equity issues” on the proposed item 12 under transportation section relative to seeking funding for regional transportation activities. Ms. Heppner explained that the proposal came from Solano County’s Department of Health and Social Services and was relative to ensuring transportation for the underserved population to ensure their ability to get to and from health appointments. Following a short discussion, Chair Seifert noted there was consensus among the CCCC members to omit the proposed language (Item 12) from the final platform.

A motion was made by Supervisor Hannigan and seconded by Mayor Harry Price to approve the platform with the following changes:

- Under the Natural Resources and Water section add “Support, enhance, maintain, and fund state parks in Solano County”.
- Remove the proposed language relating to health equity issues for public transit (Item 12) under the Transportation section.
- Supervisor Sperring to work with staff to provide alternative language that includes the various rail transportation issues discussed.

*The 2015 Proposed Legislative Platform was approved by a 10-0 vote.*

Final version of the 2015 CCCC State and Federal Legislative Platform is attached and form part of these minutes.

**3. Discussion to consider adding two additional members to the CCCC.**

Birgitta Corsello, County Administrator for Solano County noted the item was requested by Supervisor Vasquez who was unable to attend the meeting and suggested the CCCC consider continuing the item to the next meeting. The CCCC members indicated a desire to proceed, and not continue the matter. Ms. Corsello noted the item was requested due to prior conversations to expand the CCCC to include another voting member from the educational sector as well as whether Travis Air Force Base should be considered given the size and uniqueness of their operation. She noted the matter was referred to the CCCC Joint Steering Committee who focused on how this could be accomplished. Ms. Corsello reminded the members that the CCCC operates under an MOU between the Mayors Conference and the Board of Supervisors who collectively adopted a formal set of bylaws and guidelines to ensure regional issues are vetted through the CCCC Joint Steering Committee. Ms. Corsello informed the CCCC members that the only way to change the structure of the CCCC is for it to be formally amended through the same process she outlined which would include each city agreeing to the amendments. Ms. Corsello noted the CCCC Joint Steering Committee made two recommendations namely: 1) they were not in favor of formally amending the MOU and bylaws and suggested inviting a member from the education sector however the challenge is determining who that member should be considering the multiple school districts; and 2) determine a preferred meeting to conduct a summit on educational issues.

Chair Seifert, as a member of the CCCC Joint Steering Committee, added that the committee also discussed complexity of membership on the CCCC in terms of the education sector not being limited to just schools and that the colleges and universities leadership also need to be considered and determined in what way it would be universally beneficial to all concerned.

A long discussion ensued about the importance and benefits of including educational leaders into the regional issues heard by the CCCC as well as the various cities committees and relations to their local school districts.

Mayor Augustine noted the City of Vacaville’s City Schools Relations Committee that meets regularly to discuss issues of mutual importance to them and the City of Vacaville. He noted he was not opposed to adding a meeting once a year that focused on education.

Mayor Davis agreed educational leaders should be invited when issues surrounding education arise and that he works closely with the school district in Vallejo on local issues. He reminded the group why the CCCC was formed and noted he would like it to remain its current structure.

Mayor Patterson stated that she agreed that having something formalized would be beneficial but would also prefer to see the CCCC remain its current form. She also suggested a summit and noted that she finds them productive in that they allow for excellent networking opportunities.

Chair Seifert noted based on the feedback the item would go back to the CCCC Joint Steering Committee and Supervisor Vasquez would be invited to participate in the discussion.

**VI. ANNOUNCEMENTS:**

No announcements.

**VI. ADJOURNMENT:** The meeting was adjourned at 8:06 p.m. The next meeting will be on March 12, 2015 in the Berryessa Room at the Solano County Water Agency located at 810 Vaca Valley Parkway, Ste 303, Vacaville, CA 95688.

**SOLANO**  
**City-County Coordinating Council**  
**2015 State & Federal Legislative Platform**

**Overview**

The Solano City-County Coordinating Council (CCCC) consists of the Mayors of all seven cities in Solano County – Benicia, Dixon, Fairfield, Rio Vista, Suisun, Vacaville and Vallejo - and the five members of the County Board of Supervisors. On an annual basis, the CCCC adopts a legislative platform; recommending positions and strategies on both state and federal legislative and budget related issues. The platform takes into consideration and seeks to support the legislative priorities of all seven cities, the County of Solano, Solano Transportation Agency (STA), Solano County Water Agency (SCWA), Travis Community Consortium (TCC), Yolo-Solano Air Quality Management District and our public higher education institutions (Solano College, UC Davis and CSU Maritime Academy).

Listed below are the CCCC's highest State and Federal legislative priorities as well as other significant policy issues. These are issues that CCCC believes are important to support and partner on. These priorities are extracted from other regional entities and are not intended to conflict or compete, but rather support and compliment efforts to improve funding of regional needs and priorities.

**2015 State and Federal Legislative Priorities (Listed Alphabetically)**

1. **Funding for Key Infrastructure Projects.** Support efforts in Congress to authorize and fund for infrastructure projects in Solano cities and the county, including key water infrastructure initiatives pursuant to the newly authorized Army Corp's project selection process under the Water Resources Reform and Development Act (WRRDA).
2. **Protect the Sacramento-San Joaquin Delta.** Ensure that Solano cities and the county is adequately represented in efforts to develop policy impacting the Sacramento-San Joaquin Delta, including policies to address water quality and supply, flood protection, environmental preservation and emergency response. Support legislation that protects Solano County water sources and supplies and provides for mitigation with regard to disaster preparedness, water rights, North Delta Water Agency Contract with the California Department of Water Resources, socio-economic vitality, water quality, water elevations, levee protection, loss of agricultural production, aquaculture, and access to fresh water supplies. Support efforts to develop other water supply options outside the areas-of-origin so as to reduce stresses in the Delta region. In general, support legislation that would provide for assurances and mitigations to the County, local Districts, and our residents and ensure sustainable funding outside of the General Fund for existing and future obligations created by State / Federal water projects and their Habitat Conservation Plans. Support appropriations from Proposition 1 that will facilitate key water infrastructure projects.
3. **Public Safety and Emergency Preparedness.** Support funding for programs that assist Solano cities and the county with efforts aimed at reducing crime and enhancing public safety through community partnerships and multi-jurisdictional efforts, such as the Community Oriented Policing Services (COPS) program and the Justice Assistance Grant (JAG) program. In addition, support funding for programs that assist the County and cities with disaster response and preparedness and homeland security-related needs, including efforts aimed at achieving communications interoperability. Monitor legislation and state budget actions regarding the implementation of Proposition 47 to ensure that proper resources exist at the local level.
4. **State Realignment & Cost-Shifts.** Oppose proposals to restructure, realign, or otherwise shift the cost of state programs to local government, without commensurate compensation and a legislative ability for counties to draw down available federal funding. Support efforts



to constitutionally guarantee continued funding for realigned programs. Support efforts to obtain and improve the stability of current Solano cities and the county's revenue sources. Oppose any realignment initiatives which fail to fully fund services shifted to the County and cities. Advocate for funding for local police agencies and the Sheriff's Office dealing with the increase in specific crimes in Solano cities and the county due to realignment.

## **2015 State and Federal Legislative Principles (Sections Listed Alphabetically)**

### **Agriculture, Natural Resources, and Water**

1. Support efforts to protect the Suisun Marsh consistent with the Suisun Marsh Preservation Act and the Suisun Marsh Plan;
2. Support improved mapping of flood hazard areas and advocate for the US Army Corps of Engineers and other federal and state agencies to protect Solano cities and the county from these hazards, either directly or via funding and technical assistance.
3. Support, develop, or seek out legislation that protects the Solano cities and the county's quality of life, its diverse natural resources, and preserves the essence and history of Solano.
4. Support legislation to establish the Sacramento-San Joaquin Delta National Heritage Area to protect and promote the economic vitality and cultural, historical, and natural assets of the region.
5. Support protections and assurances to assure a reliable supply and access to high quality water for drinking, agriculture and recreation in the County.
6. Support funding for an alternate intake to the North Bay Aqueduct.
7. Support legislative or regulatory efforts to maintain local control/involvement in allocation of water resources.
8. Support new funding to support local priorities for implementing water storage, recycling, and conservation measures.
9. Support funding for efforts to mitigate or adapt to sea-level rise impacts, including shoreline restoration and recreation projects.
- 10.
11. Support, enhance, maintain, and fund state parks in Solano County

### **General Government**

1. Support efforts to realign government services with necessary funding in order to improve the delivery of services and make government more accountable and efficient to the people they serve.
2. Seek out, develop, and support legislative, regulatory, and budget efforts that protect and/or enhance local governments' revenues, maximize Solano cities and the county's access to Federal funding sources, and/or increases local funding flexibility.
3. Support legislation that provides tax and funding formulas and regulations for the equitable distribution of Federal monies while opposing attempts to decrease, restrict, or eliminate Solano cities special districts and the county's revenue sources.
4. Support any expansion, continuation, and/or increased flexibility in the bidding/procurement, delivery, and management of construction projects.
5. Oppose legislative or administrative actions that would create State or Federal unfunded mandates and/or preempt local decision-making authority.
6. Oppose attempts to restrict local authority with respect to issues that affect local communities.
7. Oppose any effort to balance the state budget through the taking of local government resources.
8. Support the enactment of legislation to allocate statewide bond funding based on objective criteria developed with local input.
9. Support budgetary efforts for outstanding Payment-in-Lieu-of-Taxes (PILT) funding that is owed to the County and support legislative and budgetary efforts to reinstate ongoing future PILT funding.

## **Housing, Community and Economic Development, and Workforce Investment**

1. Support Housing Element reform that provides for self-certification process for all jurisdictions that have a housing allocation, and that provides greater flexibility to agencies with limited urban services and strong city centered development policies.
2. Support continued funding for existing programs including the Community Development Block Grant (CDBG) program, the HOME Investment Partnerships Program (HOME), and the Neighborhood Stabilization Program (NSP). Oppose efforts to reduce funding and operational flexibility for these programs.
3. Encourage and seek legislation to facilitate orderly economic expansion and growth, and increase the opportunity for discretionary revenues, programmatic and financial flexibility for Solano cities and the county.
4. Support funding and incentives for smart growth and sustainable development, including infrastructure funding.
5. Oppose Federal legislation that would reduce U.S. Economic Development Administration (EDA) funds and support the expanded eligibility and access to these funds.
6. Support legislation that encourages job growth and the success of the business community.
7. Support legislation that provides a stable national-level appropriation for workforce development programs as a longer-term investment strategy for the nation's economy.
8. Support or seek federal grant funding opportunities that advance and improve housing, community and economic development, and workforce investment opportunities Solano cities and the county.
9. Support and/or advocate for funding programs that would provide funding for community youth programs, including programs targeting underserved youth.
10. Oppose Federal legislation that would reduce funding to the Department of Housing and Urban Development (HUD) that provides rent subsidies and administrative funding to the Housing Choice Voucher (Section 8) Programs.
11. Support State legislation that would create a new funding mechanism for local governments to provide funding for affordable housing (new construction, acquisition and rehabilitation)
12. Support State legislation that would create funding for local governments for economic development purposes.
13. Support efforts to increase employment opportunities and linking training programs to local available employment.

## **Public Safety and Emergency Disaster Preparedness**

1. Support the preservation of funding levels for existing public safety programs such as the Byrne Justice Assistance Grant (Byrne/JAG) Program, California State Law Enforcement Funding (SLEF), California Fire Fighter Joint Apprenticeship Committee (CFFJAC), Office of Traffic Safety (OTS) grant funding, Department of Alcohol and Beverage Control programs, and the Community Oriented Policing Services (COPS) program. Oppose efforts to reduce or divert funding away from these programs.
2. Support continued or new funding for emergency disaster preparedness programs such as FEMA - Emergency Management Performance Grants (EMPG), the Urban Areas Security Initiative (UASI), and emergency disaster preparedness and infrastructure damage recovery programs. Oppose efforts to reduce or divert funding away from these programs.
3. Support funding for the State Office of Emergency Services to enhance Disaster Preparedness by linking local Emergency Operations Centers and by providing training.
4. Support funding to integrate climate change and sea level rise impacts into Local Hazard Mitigation Plans and Emergency Operation Plans.
5. Support funding to address emergency preparedness needs, particularly those that include communications equipment, training/exercises, or ongoing operations and maintenance costs.
6. Support the preservation of funding for the State's Police Officer Standards and Training program that reimburses local agencies for training.

7. Support changes to US Corps of Engineer's current flood control inspection standards that have resulted in the loss of Public Law 84-99 eligibility for post disaster restoration funding for local governments.
8. Support legislation that improves the availability, affordability and coverage for earthquake and flood insurance.
9. Support efforts to improve safety of hazardous materials transported by rail, including crude by rail and enhance capacity of local emergency responders to appropriately respond to potential emergency events resulting from derailment or releases.

### **Resource Management, Environmental Health, and Sustainability**

1. Support measures and funding for County, city, and special district programs and projects that address sustainability issues such as air quality improvement, energy efficiency, water efficiency, renewable energy, fuel efficiency, energy adequacy, and security while balancing the reduction of emissions with impacts on business.
2. Support legislation and administrative action that further the goals of the Solano cities and the county's climate protection and sustainability efforts, including programs that promote energy-efficient home improvements like the Property Assessed Clean Energy (PACE) program and as referenced in their approved Climate Action Plans.
3. Support Federal and state climate change legislation and policies that include local government funding and consideration for implementation at the local level.
4. Support legislation and grant funding opportunities that improve land use planning for major economic drivers and infrastructure projects in Solano cities and the county.
5. Support sensible CEQA reform that streamlines processes for broader range of infill development while maintaining strong analytic and mitigation requirements for large projects that clearly have significant environmental consequences at a regional or statewide level.
6. Support regulatory processes that are not a one-size-fits-all approach and maintain flexibility for Solano cities, special districts, and the County to determine the best means of achieving water conservation mandates.
7. Support legislation that fosters, establishes or expands regional purchasing capabilities and inter-jurisdictional infrastructure development to achieve local environmental and sustainability goals/requirements.
8. Support legislation that enhances funding options for sustaining and expanding a countywide parks system.
9. Support efforts to direct Cap and Trade revenues to reduce greenhouse gas emissions in communities disproportionality impacted by large sources of industrial pollution.

### **Transportation**

1. Support efforts to reduce requirements and restrictions on the use of street maintenance funding by local agencies.
2. Support efforts to maintain existing or increased funding for transportation programs and projects within the County.
3. Support legislative efforts for Federal transportation reauthorization measures that reflect the needs of Solano cities and the county and project priority in funding streams.
4. Support consideration of an increase or the indexing of the Federal gasoline tax and alternative sources of funding for pavement maintenance.
5. Support legislation and budget action that provides additional and continuing funding for local infrastructure, including local roads, bridges, and transit priorities.
6. Ensure that existing transportation funding sources are retained.
7. Seek to reverse the current diversion of the Off highway vehicle funding so that it returns to local source.
8. Continue to seek funding from Cap and Trade for enhancements to the county's transportation network that reduce greenhouse gas emissions including regionally integrated transit, active transportation, congestion relief, trade corridor improvements,

and clean vehicle deployment consistent with the region's sustainable communities strategy - Plan Bay Area.

9. Support or sponsor legislation that provides for the establishment, extension, or increase of a special tax for the purpose of providing funding for local transportation projects, including pavement maintenance, and lowers the threshold for voter approval to 55%.
10. Support legislation and administrative rule making that improves rail and rail car safety for transport of hazardous material including crude oil.
11. Seek funding and maximize opportunities to develop, support, and maintain a robust active regional transportation strategy.
12. Support funding to support and optimize the growth of high performance freight and passenger rail services in California, including the repair and maintenance of track infrastructure and implementation of Positive Train Control (PTC).
13. Support initiatives and/or rules/regulations to improve vehicles used to transport passengers and hazardous materials through the adoption of Crash Energy Management (crumple) zones, emergency lighting and more-robust crude oil tanker designs.

#### **Other Agency Interests**

1. Travis Community Consortium. Support the mission of all military organizations located within the County. Support the 2014-2018 strategy adopted by the Travis Community Consortium. Work with the Governor's Military Council to protect California's interest with the decline in defense spending and the probable realignment of missions and closure of bases. Support Travis AFB moving forward in 2015 with the Public-Private Partnership (P4) process. Work, with the TCC, to ensure a bridge mission is in place at Travis to neutralize the impact to the retirement of the KC-10. Advocate for new missions and operations at Travis.
2. Solano Transportation Authority. Support the 2015 legislative state priorities and programs as outlined and adopted by the Solano Transportation Authority.

**SOLANO  
City County Coordinating Council  
Staff Report**

**Meeting of. May 14, 2014**

**Agency/Staff: Michelle Heppner,  
Solano County Administrator's  
Office, and Paul Yoder, Shaw,  
Yoder, Antwih Inc.**

**Agenda Item No: V.1**

**Title /Subject: Legislative Update (Verbal Update on Governor' May Revise)**

**Background:**

At each CCCC meeting, staff provides a legislative update to keep members informed of activities at the State and Federal level.

**Discussion:**

CCCC staff and the County's legislative advocate, Paul Yoder from Shaw, Yoder, Antwih, Inc. will provide an oral update on the Governor's May Revise and legislative issues of concern to the County and the cities.

The May Revise was not available at the time this agenda was published.

**Recommendation:** Receive a report on the Governor's May Revise and other legislative matters of concern.

**SOLANO  
City County Coordinating Council  
Staff Report**

**Meeting of: May 14, 2015**  
**Agenda Item No: V.2**

**Agency/Staff: Jim Leland, County of Solano**

**Title /Subject:** Receive a presentation from ESA on progress to date in preparing an update on the Travis Air Force Base Land Use Compatibility Plan.

**Background:**

The Solano County Airport Land Use Commission (ALUC) is a special purpose agency responsible for establishing Land Use Compatibility Plans for each public and military airport in Solano County. California law requires counties which contain military or public airports to establish airport land use commissions to provide for the orderly expansion of airports. This is primarily accomplished with the adoption of land use compatibility plans for individual airports. At the request of the ALUC, the CCCC's has agreed to assume the role of a Policy Committee and to provide feedback on the development of the Plan.

**Discussion:** The Airport Land Use Commission is in the middle of its effort to update the Travis Plan. Environmental Science Associates (ESA) is the prime consultant preparing the update to the Travis Plan. ESA will be making a presentation on the current status of the update program, including preliminary information on existing policies being retained in the update and new policies being proposed for consideration as a part of the update. . In addition, ESA will be updating their schedule for the expected completion of the study.

**Recommendation:** Receive a presentation on preparing an update on the Travis Air Force Base Land Use Compatibility Plan.

**SOLANO**  
**City County Coordinating Council**  
**Staff Report**

**Meeting of. May 14, 2015**

**Agency/Staff: Gerald Huber, Director,  
Solano County Health and  
Social Services Department**

**Agenda Item No: V.3**

**Title /Subject:** Receive an update from the Director of Solano County Health and Social Services Department on the implementation of the Affordable Care Act.

**Background:**

The Federal Patient Protection and Affordable Care Act (ACA) of 2010 authorized significant changes that expanded healthcare coverage to virtually all Americans and nationally focused on changing the healthcare delivery system to make it more cost effective and efficient. Greater emphasis was placed on preventive care and the utilization of partnerships to provide the necessary healthcare services. Based on household size and taxable income, individuals may be eligible to receive subsidies for premiums and subsidies for co-pays and deductibles for health insurance purchased through Covered California, or for free health insurance through the expanded Medicaid program (known as Medi-Cal in California). In California both individuals and families up to 138% of the Federal Poverty Level (FPL) are covered under expanded Medi-Cal and incomes up to 400% of FPL will be able to receive subsidized coverage through Covered California. Due to the overwhelming success of efforts to get all Americans insured, Medicaid (known as Medi-Cal in California) enrollment grew 17% nationwide, 25% statewide and 39% countywide in the first year after ACA implementation (October 2013 – Nov 2014). As of March 2015 in Solano County 1 in 4 residents are covered through Medi-Cal.

Individuals with insurance are more likely to seek care on a regular basis rather than being seen on a drop-in or one-time basis and research has consistently demonstrated this association between having health coverage and increased usage of health services. Health services provided by Solano County include clinics that are physically well positioned throughout the County to serve as a safety net for newly eligible residents. However, the significant growth in Medi-Cal enrollment has not been matched by a comparable increase in healthcare providers. The ongoing deficiency of primary care providers coupled with increased enrollment through Medi-Cal expansion and Covered California has resulted in an overabundant demand for primary and behavioral health care physicians. The Affordable Care Act which affords millions of Americans health coverage combined with the baby boomer generation becoming eligible for Medicare and tending to have more medical needs are all drivers of an increases in primary care utilization.

**Discussion:**

The Affordable Care Act (ACA) enacted significant changes to expand healthcare coverage to virtually all Americans. As a result of the ACA, California implemented Covered California, a marketplace for private health insurance offering subsidies to those eligible based on household size and taxable income; and expanded Medicaid (known as Medi-Cal in California) to include single adults and families based on taxable income.

### Enrollment Impact and “No Wrong Door”

Since the October 2013 implementation of the Affordable Care Act (ACA), a total of 15,681 Solano residents have enrolled in private health insurance plans through Covered California. During the first open enrollment period (October 1, 2013 through March 31, 2014) 11,180 individuals enrolled; and during the second open enrollment period (November 15, 2014 through February 15, 2015) 4,501 individuals enrolled. In addition, with the expansion of Medi-Cal enrollment has grown by 44% from 79,252 individuals in September 2013 to 114,125 individuals as of March 2015. Of the Medi-Cal participants approximately 37% reside in Vallejo, 29% in Fairfield, 17% in Vacaville, 7% in Suisun, 5% in Dixon, 3% in Benicia, 1% in Rio Vista.

The ACA “no wrong door policy” includes a strong collaboration between Covered California, Solano County Health and Social Services (HSS), and Covered California Certified Enrollment Entities (CEE) which are community based organizations certified by Covered California. Solano County residents can apply via any of these groups via online application, phone, in-person, or mail in options. While Covered California serves primarily as a health insurance marketplace for purchasing private insurance, and HSS primarily as a the public agency for Medi-Cal administration, the groups work together to ensure that all applicants are routed to the appropriate affordable health insurance option(s) based on household size and taxable income.

### Healthcare Delivery Impacts and Efforts

Health services provided by Solano County include clinics located in Vallejo, Fairfield, and Vacaville, as well as through mobile and dental health and primary care services. Implementation of the ACA has begun to foster the intended transformation of healthcare delivery, with a shift in focus from illness-based care and hospitalization to prevention and primary care, and with an increased emphasis on comprehensive care that addresses behavioral health as well as physical health. Also driven by population growth and aging, the total number of office visits is projected to increase. The healthcare sector has responded by significantly increasing its efforts to hire primary care and behavioral health providers, resulting in an unintended exacerbation of the already substantial shortage of these providers.

Mental health and substance abuse services are also provided under Medi-Cal and the County currently contracts with community based providers for most substance abuse services. Effective January 1, 2014, the Department of Health Care Services (DHCS) made available mental health benefits for those with mild or moderate mental disorders. Also in early 2014, Partnership Health Plan of California contracted with a nationally known mental health managed care company, Beacon, which has worked to develop an adequate network. This has expanded access to mental health treatment for Medi-Cal and Medi-Cal expansion enrollees who are not appropriate for the county's specialty mental health system. Solano County remains responsible

for all other mental health services provided and continues to ensure services are seamless when individuals transition from one level of care to the other.

The significant growth in Medi-Cal enrollment in the County (up 44% since implementation of the ACA) has not been matched by a comparable increase in access to healthcare. A substantial shortage of primary care and behavioral health providers exists nationally, statewide and County-wide. According to estimates from the American Association of American Medical Colleges, the country will face a shortage of more than 130,600 physicians by 2025 and this absence is equally distributed among primary care and medical specialists. Additionally, many providers in Solano County have closed their practices to new Medi-Cal clients. Community clinics (including the County Clinics) have had to absorb the bulk of the increase in Medi-Cal clients. The County Clinics have seen a 67% increase in patients with Medi-Cal, although this has been accompanied by an approximately 50% reduction in CMSP clients and an



approximately 20% reduction in uninsured clients. Nonetheless, the total number of clients served by the County Clinics has grown substantially and has greatly exceeded the growth previously anticipated under the ACA. This growth accompanied by an acute shortage of primary care providers, has resulted in extended wait times for clients of the Clinics.

**Recommendation:**

Receive an update from Gerald Huber, Director, Solano County Health and Social Services Department, on the implementation of the Affordable Care Act in Solano County.

Attachment(s):

1. ACA Implementation Update Presentation



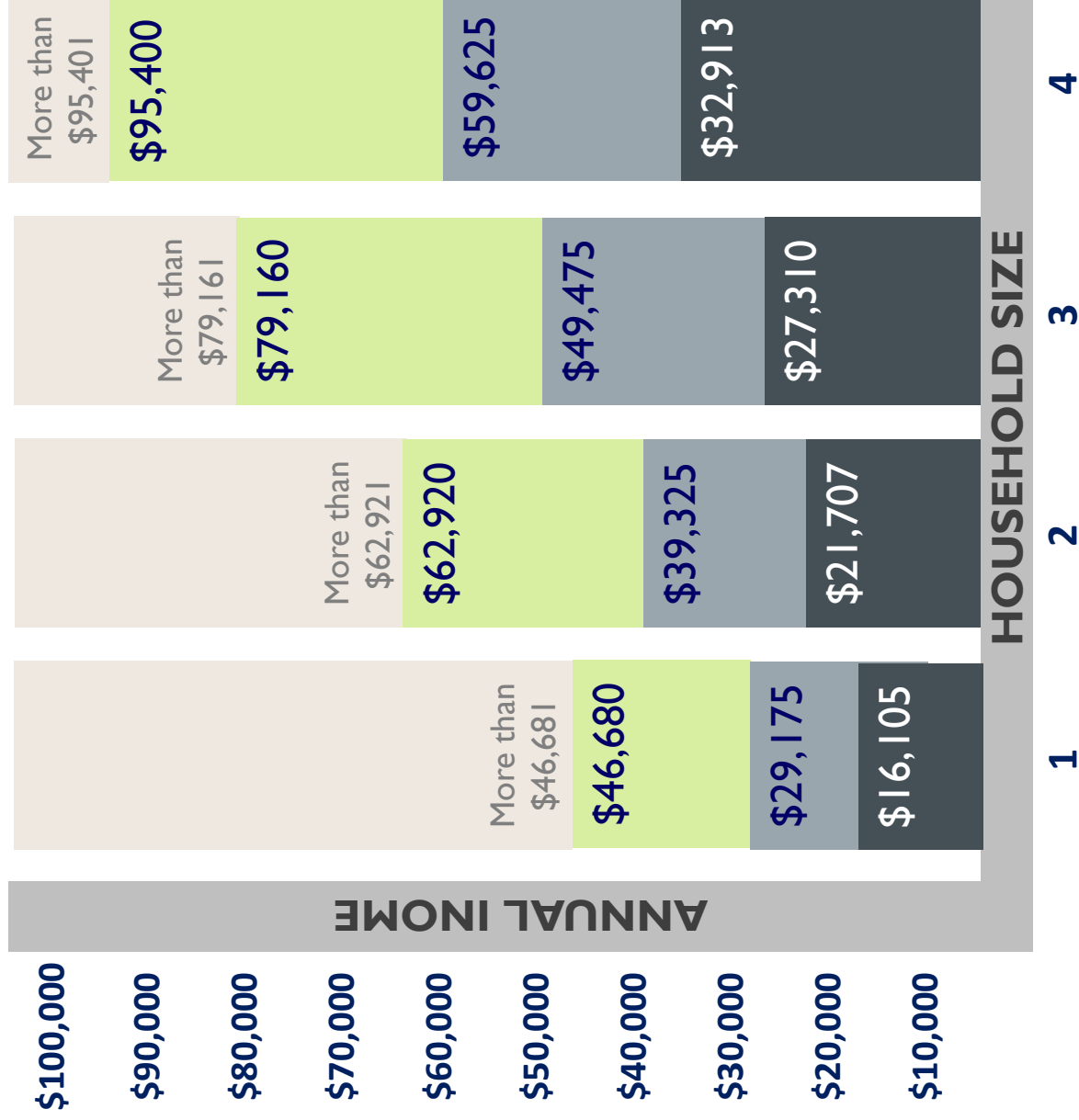
# Affordable Care Act (ACA) Update

Jerry Huber, Director, Health and Social  
Services, Solano County

May 14, 2015

# Health Coverage under the Affordable Care Act\*

\* Based on 2015 Federal Poverty Level (FPL)



400+% FPL  
**ALL:** Not eligible for subsidies

<400% FPL  
**ALL:** Eligible for Covered CA Premium Subsidies

<250% FPL  
**ADULTS (19+):** Eligible for Covered CA Premium & Cost Sharing Subsidies  
**CHILDREN:** Eligible for Free Medi-Cal

<138% FPL  
**ADULTS (19-64) & CHILDREN:** Eligible for Free Medi-Cal



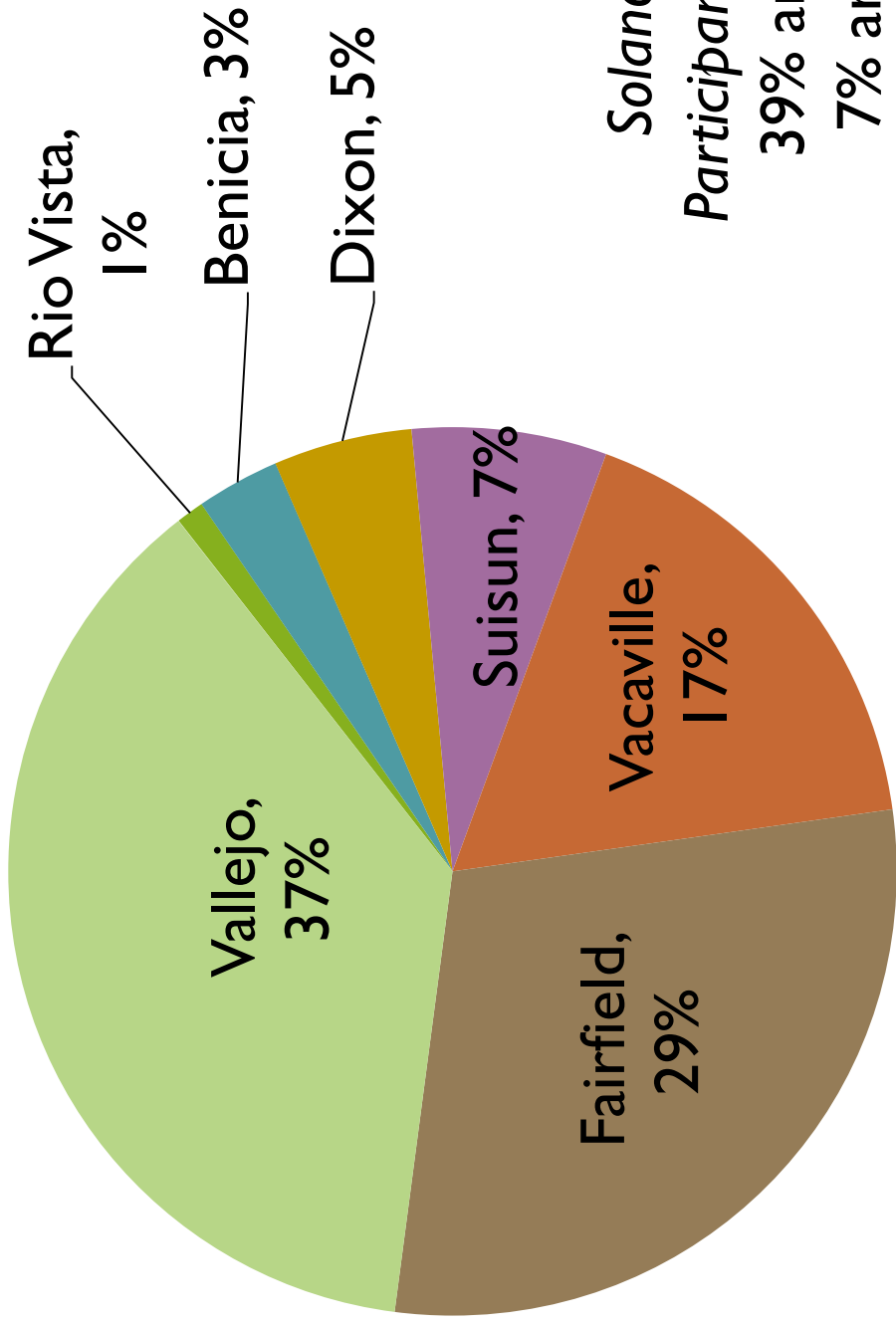
# Medi-Cal Enrollment

*1 in 4 Solano residents on Medicaid (Medi-Cal)*

Number of individuals on Medicaid (Medi-Cal)		
	Pre-ACA	Post-ACA
	(Monthly Average Jul – Sep 2013)	1 <sup>st</sup> year (Snapshot Nov 2014)
		2nd year to date
<b>National</b>	<b>58 million</b>	<b>68 million</b> (17% growth)
<b>California</b>	<b>9.2 million</b>	<b>11.5 million</b> (25% growth)
<b>Solano</b>	<b>79,000</b>	<b>12.3 million</b> (Jun 2015 projection)
		<b>114,000</b> (Mar 2015)



# Medi-Cal Participants by City



*Solano Medi-Cal  
Participant Quick Facts:  
39% are children  
7% are seniors*



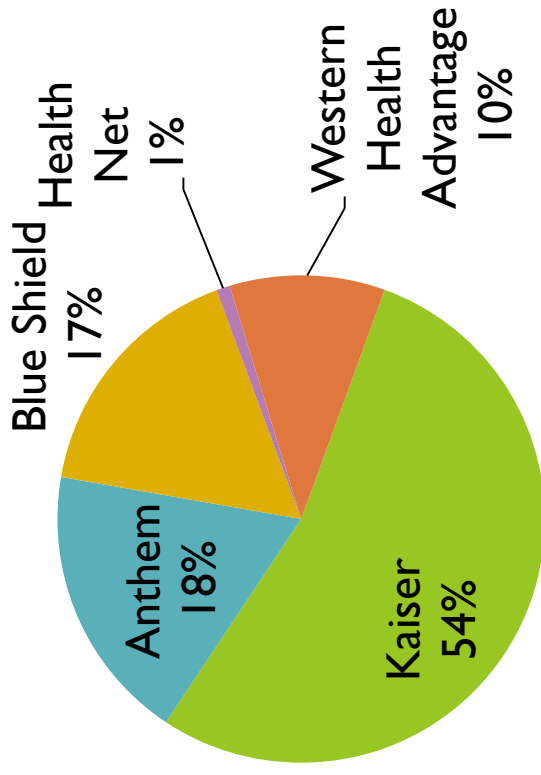
# Covered California

## Solano Enrollment

- ▶ First Open Enrollment: 11,180 individuals
- ▶ Second Open Enrollment: 4,501 individuals

## North Bay Regional Enrollment

- ▶ Marin, Napa, Solano, Sonoma Enrollment
  - ▶ 52,081 individuals enrolled in initial open enrollment period
  - ▶ 17,214 enrolled in second open enrollment



Provider Distribution from Second Open Enrollment



# No Wrong Door for Health Insurance

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- ▶ Covered California (California's Healthcare Exchange)
  - ▶ Marketplace for Private Health Insurance
- ▶ County Social Services
  - ▶ Public Agency for Administration of Medi-Cal
- ▶ Community Based Organizations
  - ▶ Covered California Certified Enrollment Entities



# No Wrong Door for Health Insurance

Channel	No Wrong Door Options	Hours of Operation
Online	Covered CA: <a href="http://www.coveredca.com">www.coveredca.com</a>	24hrs a day 7 days a week
	Solano H&SS: <a href="http://www.mybenefitscalwin.org">www.mybenefitscalwin.org</a>	
In-Person	Solano County Health & Social Services (H&SS) <ul style="list-style-type: none"> <li>• 275 Beck Ave, Fairfield</li> <li>• 365 Tuolumne St, Vallejo</li> <li>• 1119 E. Monte Vista Ave, Vacaville</li> </ul>	M-F: 8am – 5pm
	Covered California Certified Enrollment Entities <ul style="list-style-type: none"> <li>• <a href="http://www.coveredca.com/get-help/local/">http://www.coveredca.com/get-help/local/</a></li> </ul>	
Phone	Covered CA call center: 800-300-1506	Hours Vary  M-F: 8am – 6pm Sat: 8am – 5pm
	Solano CHOICE Call Center: 707-784-8555	M-F: 8am – 5pm





# ACA: Healthcare Delivery Impacts

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- ▶ **Health delivery transformation underway**
  - ▶ Shift in emphasis to primary care
  - ▶ Whole person health care in primary care setting: health services, substance abuse, mental health, among others.
  
- ▶ **Workforce capacity**
  - ▶ Primary care provider shortages exacerbated
  - ▶ Shortages seen nationally, statewide, and County-wide
  - ▶ Substantial competition for workforce
  - ▶ Hospitals and clinics in Solano report unmet needs



## Healthcare Delivery Impacts, cont.

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- ▶ Access to care for Medi-Cal and uninsured clients
  - ▶ Most providers in County closed to new Medi-Cal clients
  - ▶ Community clinics (including County Clinics) have had to absorb bulk of increase in Medi-Cal clients
  - ▶ Extended wait times for Medi-Cal and uninsured clients
    - ▶ Due in large part to provider shortages
  - ▶ Remaining uninsured include:
    - ▶ Homeless and others with significant challenges
    - ▶ Undocumented
    - ▶ Unenrolled Covered California eligibles

# ACA: Chronic Disease Prevention & Early Intervention

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- ▶ Solano County received \$1.2m per year for 3 years from the Centers for Disease Control and Prevention for the Partnerships to Improve Community Health
- ▶ Solano County also received \$478,258 per year for 4 years from California Department of Public Health for the Lifetime of Wellness: Communities in Action.
- ▶ These grants provide an opportunity for Solano County to promote healthy communities and to prevent and reduce risk factors responsible for the leading causes of premature death and disability in the nation.





# Questions

