

SOLANO COUNTY
Community Corrections Partnership
AGENDA
April 19, 2023
County Events Center
675 Texas Street, Conference Room A
Fairfield, Ca 94533

MEMBERS

*Christopher Hansen,
Chief Probation Officer

*Elena D'Agustino,
Public Defender

*Krishna Abrams,
District Attorney

*Gerald Huber,
*Director, Health and
Social Services*

*Tom Ferrara,
Sheriff/Coroner

*Judge Wendy Getty,
Presiding Judge

*Aaron Roth
*Chief of Police,
Suisun*

Heather Henry,
*Workforce Investment
Board*

Bill Emlen,
County Administrator

Deanna Allen,
CBO Representative

Emery Cowan,
*Deputy Director
Behavioral Health &
substance Abuse Programs*

Kelly Curtis,
*Deputy Director,
Employment & Eligibility
Services*

Lisette Estrella-
Henderson,
*Superintendent
SCOE*

Vacant,
Victim Advocate

Bernadette Curry,
Ex Officio

9:30am Meeting

PURPOSE STATEMENT – Community Corrections Partnership

The mission of the Community Corrections Partnership (CCP) is to discuss issues related to the implementation of various pieces of state legislation that focus on adult criminal offenders, including the realignment of many state public safety functions to local jurisdictions. The overall objective is to reduce the recidivism rate of adult offenders in the local criminal justice system.

Membership of the CCP is outlined in California Penal Code section 1230 and defined by the Community Corrections Performance Incentive Act of 2009 (SB 678) and includes the Chief Probation Officer (Chair)*, Presiding Judge of the Superior Court* or his or her designee, a County Supervisor or County Administrator, District Attorney*, Public Defender*, Sheriff*, the head of the Department of Social Services*, the head of the County Department of Mental Health, the head of the County Department of Employment, the head of the County Alcohol and Substance Abuse programs, the County Superintendent of Education, a local chief of police*, a representative of a community-based organization with experience in successfully providing rehabilitative services to persons convicted of criminal offenses, and an individual who represents the interests of victims.

Through AB 109/AB117 the CCP is responsible for recommending a local plan to the county Board of Supervisors (BOS) for the implementation of public safety realignment. This legislation also established an Executive Committee within the CCP. Each Executive Committee member is identified with an asterisk (*) above. The Executive Committee is responsible for approving the local plan for recommendation to the BOS.

This agenda shall be made available upon request in alternative formats to persons with a disability, as required by the Americans with Disabilities Act of 1990 (42 U.S.C. § 12132) and the Ralph M. Brown Act (Govt. Code, § 54954.2). Persons requesting a disability-related modification or accommodation should contact Tami Robinson, 475 Union Street, Fairfield CA 94533 (707-784-7564) during regular business hours, at least 24 hours prior to the time of the meeting.

If you wish to address any item listed on the Agenda by written comment, please submit comments in writing to Tami Robinson at trobinson@solanocounty.com no later than 9am a day prior to the meeting. There will be opportunity during the live zoom meeting for public comment as well. Please limit your comments to 3 minutes.

- | | <u>ITEM</u> | <u>AGENCY/STAFF</u> |
|------|---|------------------------------|
| I. | CALL TO ORDER (9:30am) | Probation/Chief Hansen |
| II. | APPROVAL OF AGENDA
(Action Item)
Attachment:
Agenda April 19, 2023 | |
| III. | OPPORTUNITY FOR PUBLIC COMMENT
Pursuant to the Brown Act, each public agency must provide the public with an opportunity to speak on any matter within the subject matter of the jurisdiction of the agency and which is not on the agency's agenda for that meeting. Comments are limited to no more than 3 minutes per speaker. By law, no action may be taken on any item raised during the public comment period although informational answers to questions may be given and the matter may be referred to staff for placement on a future agenda. | |
| IV. | CONSENT CALENDAR | |
| | 1. <u>Approval of Minutes for May 5, 2022</u>
(Action Item)
Attachment:
Minutes May 5, 2022 | Probation/Chief Hansen |
| V. | DISCUSSION CALENDAR | |
| | 2. Beyond the Arc (BTA)
(No Action) | Probation/Jennifer McDermott |
| | The committee will receive an update on the most recent data analysis from BTA. | |
| | 3. Client Reflections
(No Action) | Michael Pendergast |
| | The committee will receive information from a client who participated in Probation Programs. | |
| | 4. Mobile Probation Unit (MPU) Grant Application
(Action Item) | Probation/Dean Farrah |
| | The committee will receive information regarding a grant opportunity through the Board of State and Community Corrections (BSCC) for a Mobile Probation Unit (MPU) and vehicle. Consider a recommendation for the CCP to serve as the Executive Committee for the MPU grant if awarded. | |
| | 5. AB109 Budget Update
(Action Item) | CAO/Tami Lukens |
| | The committee will receive an update on the 2011 Public Safety Realignment Budget (AB109); Consider recommending to the Board of Supervisors programs and services totaling \$16.8 million for FY2023/24. | |

6. Solano County Public Safety Realignment Plan Update (No Action) Probation/DeanFarrah
Consultant/Terri Williams
Consultant/Phullis Becker

The committee will receive information regarding the progress made in updating the Solano County Public Safety Realignment Plan.

VI. CCP CLOSING COMMENTS

ADJOURNMENT: The next meeting is tentatively scheduled for Wednesday, September 28, 2023 from 9:30am-11:30am.

SOLANO COUNTY
Community Corrections Partnership Meeting
Public Safety Local Plan Development Minutes
May 5, 2022

Present:

CCP Committee Members

Chris Hansen, *Chief Probation Officer**
Elena D'Agustino, *Public Defender**
Gerry Huber, *Health and Social Services**
Judge Jones, *Superior Court**
Aaron Roth, *Chief of Police, Suisun Police Dept.**
Bill Emlen, *County Administrator*
Emery Cowan, *Behavioral Health*
Lisette Estrella-Henderson, *SCOE*
Kate Grammy, *Substance Abuse Administrator*
Angel Aguilar, *Victim Advocate*
Carrie Blacklock, *County Counsel*
**Executive Committee Member*

Non-Member Participants

Jessica Fraser, Probation
Jeremy Green
Tami Lukens, CAO
Dean Wilder, Probation
Katie Ward, Probation
Shawna Albright, Probation
Earl Montilla, Probation
Cynthia Garcia, Collaborative Courts
Jennifer McDermott, Probation
Alex Winston, BOS
Donna Robinson, Probation
Amy Potter, Probation
Dr. Robert Schussel, Community Member
Crystal Riley, Probation
Earl Rodriguez, CPC Client

**Community Corrections Partnership Meeting
Public Safety Local Plan Development Minutes
May 5, 2022**

Amendment to Agenda

A motion was made to amend the agenda to make findings consistent with AB361 to allow the meeting by teleconference due to the following findings:

1. Governor Newsom declared a State of Emergency in the State of California on March 4, 2020 because of the COVID-19 pandemic, which is still in effect
2. The State of Emergency continues to directly impact the ability of the members of the CCP to meet safely in person
3. Cal-OSHA continues to recommend measures to promote social distancing

Elena D'Agustino made a motion to amend the Agenda as noted. Motion seconded by Gerry Huber. No opposition. No abstention. Motion carried (8-0).

Approval of Agenda

Lisette Estrella-Henderson made a motion to approve the Agenda. Motion seconded by Kate Grammy. No opposition. No abstention. Motion carried (8-0).

Public Comment

No Public Comment

Approval of Minutes

Chief Roth made a motion to approve the Minutes. Motion seconded by Elena D'Agustino. No opposition. Motion carried (8-0).

Adult Division Highlights

The Committee received information regarding highlights from the Adult Division of the Probation Department to include Pretrial funding which will help expand the program to serve more clients, complete more assessments, and provide more services; the various CPC Celebrations; and Third Place which is an extension of the Vallejo CPC located in the Courthouse. Information was also provided on the Construction Trades Program at the Juvenile Detention Facility (JDF) and the partnership with the Solano County Office of Education (SCOE) in providing services to the older youth population also known as Transitional Age Youth (TAY).

CPC Client Testimonial

The Committee received a testimonial from Earl Rodriguez, CPC Client, of his experience with the Vallejo Center for Positive Change and how it helped change his life for the better.

Coronavirus Emergency Supplemental Funding Grant (CESF)

The Committee received an update on the CESF plan and funding which was allocated to counties to assist justice-involved clients impacted by COVID related issues and in need of reentry services. Funding is used to extend the length of stay in Sober Living Environments (SLEs), purchase hotspots, webcams and cell phones for clients, and to purchase Personal Protective Equipment (PPE) and overtime for staff.

**Community Corrections Partnership Meeting
Public Safety Local Plan Development Minutes
May 5, 2022**

Assembly Bill (AB)109 Budget FY 2022/23

The Committee received an update on the 2011 Public Safety Realignment Budget (AB109) and was asked to consider recommending to the Board of Supervisors programs and services that total \$14.8 million for Fiscal Year 2022/23 utilizing AB109 funding and unspent carryforward funds.

Jerry Huber made a motion to approve the recommendation to the Board of Supervisors as presented. Motion seconded by Lisette Estrella-Henderson. No opposition. No abstention. Motion carried (9-0).

2011 Public Safety Realignment Plan Update

The Committee received information regarding the current Public Safety Realignment Plan. During discussion, it was determined that it was time to take a fresh look at the County Plan and make changes based on new legislation and client needs. The Committee was asked to consider a recommendation to hire a consultant at a cost not to exceed \$50,000 to meet with stakeholders, staff, and community members and update the original County 2011 Public Safety Realignment Plan. The new plan will include recommendations and strategies for implementation.

Jerry Huber made a motion to approve the recommendation to hire a consultant to update the 2011 Public Safety Realignment Plan. Lisette Estrella-Henderson seconded the motion. No opposition. Motion carried (9-0).

The next meeting is tentatively scheduled for Wednesday, September 14, 2022 from 9:30am-11:30am.

Adjournment: The meeting adjourned at 10:40 a.m.



**AGENDA SUBMITTAL TO SOLANO COUNTY COMMUNITY
CORRECTIONS PARTNERSHIP**

ITEM TITLE: Receive an update on the 2011 Public Safety Realignment Budget (AB109); Consider recommending to the Board of Supervisors programs and services totaling \$16.8 million for FY2023/24.		CCP MEETING DATE April 19, 2023	AGENDA NUMBER
Committee: Contact: Phone:	County Administrator's Office Tami Lukens 784-6112		
	Published Notice Required?	Yes: _____	No: <u> X </u>
	Public Hearing Required?	Yes: _____	No: <u> X </u>

RECOMMENDATION:

It is recommended that the Community Corrections Partnership (CCP):

1. Receive an update on the 2011 Public Safety Realignment Budget; and
2. Consider and recommend to the Board of Supervisors programs and services that total \$16.8 million for FY2023/24 utilizing AB109 funding, including a new estimated allocation of \$18.1 million in 2011 Public Safety Realignment revenue (AB109) to continue to advance concepts in the adopted 2011 Public Safety Realignment Act Implementation Plan.

SUMMARY/BACKGROUND:

The 2011 Public Safety Realignment Act (AB109 and companion legislation) redirected from the State of California (State) to counties specific duties and responsibilities associated with the sentencing and supervision of individuals convicted of felony offenses. This legislation changed sentencing practices, shifted responsibility for the housing of convicted non-violent offenders and parole violators to the counties, and shifted responsibility for supervising paroled non-violent, non-serious, and non-sex (non-non-non) offenders to county probation departments.

The Board of Supervisors, in compliance with the new mandates, approved the Solano Public Safety Realignment Act Implementation Plan on November 1, 2011 (2011 Plan) as prepared and recommended by the CCP. Since November 2011, the Board of Supervisors has received reports and recommendations from the Solano Community Corrections Partnership (CCP) on the timing and sequencing of the implementation of the 2011 Plan. The Board has approved a number of new positions, professional service and consultant service contracts, training, equipment purchases, and other related expenses needed to support the implementation of the approved 2011 Public Safety Realignment Plan.

Solano County Departments have requested continued funding for the programs and services previously supported by the CCP for FY2023/24. An overview of the respective Departments' FY2023/24 programs and related costs are outlined in the Discussion section herein.

FINANCIAL IMPACT:

The total funding available in FY2023/24 for Solano County under 2011 Public Safety Realignment is \$32.4 million. This total includes \$13.7 million in unspent carryforward from previous years (based on Midyear department projections for spending in FY2022/23) and an estimated State allocation of \$18.1 million in FY2023/24, at this time there is no Growth Allocation estimated for FY2023/24.

2011 Public Safety Realignment funding from the State for Community Corrections consists of an annual base allocation and a possible growth allocation, which is based on a formula to share growth in the State funding source. The growth funds are dependent on the State's sales tax and VLF collections and are allocated based on performance measures based primarily on incarceration rates and Probation success rates. The 2011 Public Safety Realignment fiscal year period is August 16 through August 15. The projected spending at Midyear reflects savings resulting from the timing in filling staff vacancies and other one-time reductions in expense in AB109 departments.

The FY2023/24 Requested Budget for AB109 is \$16.8 million, which represents an increase of \$2 million when compared to the FY2022/23 Adopted Budget. This increase is primarily due to negotiated and approved labor contract wage increases, CalPERS retirement costs, and changes in health benefit costs and workers compensation rates.

In recent years, departments receiving AB109 funding have made significant effort in reducing and/or containing costs and some years relied on the use of unspent carryforward funds to balance the AB109 Budget. The FY2023/24 Requested Budget for AB109 does not rely on the use of unspent carryforward from prior years. The combination of cost containment and increased revenue in the State Allocation has stabilized and even increased the AB109 carryforward funds. As communicated in prior years, the goal is to maintain AB109 program costs in-line with the annual State funding levels. In the Midyear projections for FY2022/23, departments also achieved this goal. However, as salary costs and inflation effect budgets it will be important for Departments to continually monitor AB109 costs and State allocations and assess the ongoing impacts to carryforward funds.

The Carryforward, which has a projected total of \$13.7 million, based on Midyear projections, at the end of FY2022/23 will be utilized to address future cost increases within Solano County Department AB109 Budgets, and any potential reductions in AB109 allocations from the state during FY2023/24. A comprehensive analysis of the carryforward funds, along with a recommendation for a reserve and future funding opportunities will be looked at and brought back during FY2023/24.

By approval of the recommendations herein, the CCP will be supporting the Requested Budget by the Departments and recommending moving the AB109 budgets forward for the Board of Supervisors approval of \$16.8 million of available FY2023/24 AB109 funding. This appropriation will be included in the operating budgets of the respective Departments to continue to advance concepts in the adopted 2011 Plan.

DISCUSSION:

The FY2023/24 Requested Budget for 2011 Public Safety Realignment is \$16.8 million, which represents an increase of \$2 million when compared to the FY2022/23 Adopted Budget. This increase is primarily due to negotiated and approved labor contract wage increases, CalPERS retirement costs, and changes in health benefit costs and workers compensation rates.

The following are summaries of the programs and services included in FY2023/24 Requested Budgets for the respective Departments. The funding totals represent the costs to deliver 2011 Public Safety Realignment program services previously recommended by the CCP in accordance with the 2011 Plan.

District Attorney

The 2011 Public Safety Realignment (AB109) imposed legal responsibilities on prosecutor's offices, including the prosecution of revocations of Post-Release Community Supervision (PRCS). For FY2023/24, the District Attorney (DA) has requested \$994,529 of AB109 funding to continue staffing positions and funding costs to address prosecuting duties under AB109.

Public Defender

The 2011 Public Safety Realignment (AB109) also imposed legal responsibilities on the Public Defender's office, including the representation of revocations of Post-Release Community Supervision (PRCS) and parole violations. For FY2023/24, the Public Defender (PD) has requested \$891,959 of AB109 funding to continue staffing positions and funding costs to continue providing legal defense under AB109.

Alternate Public Defender

The 2011 Public Safety Realignment (AB109) imposed legal responsibilities on the Alternate Public Defender's office, including the representation of revocations of PRCS. For FY2022/23, the Alternate Public Defender has requested \$55,727 of AB109 funding to continue staffing positions and funding costs to support AB109.

Sheriff's Office

For FY2023/24 the Sheriff's Office has requested \$6,026,080 of AB109 funding. In addition to personnel costs, the Sheriff is requesting a continuation of offsetting Realignment Funds to cover AB109 inmate related costs, such as inmate meals, medical treatment, and other detention facility costs related to the AB109 inmate population, which typically accounts for over 20% of the County Jail population.

Probation Department

To meet the mandates under the 2011 Public Safety Realignment (AB109) for FY2023/24, Probation is proposing to continue the same level of staffing and programs for 2 re-entry centers and supervision of PRCS and 1170h split sentences. This ongoing effort is estimated to be \$8,404,391 of AB109 funding. To address its 2011 Realignment requirements the Probation Department maintains staffing in order to manage the caseloads of PRCS and to operate the Centers for Positive Change (CPC) in both Vallejo and Fairfield, which includes providing Substance Abuse services and Mental Health Clinician services.

Health & Social Services

To meet its FY2022/23 mandates under the 2011 Public Safety Realignment (AB109), Health & Social Services (H&SS) has requested \$220,435 of AB109 funding to continue staffing positions and funding costs for Mental Health treatment and programs.

Planning and Administration

In meeting mandates under 2011 Public Safety Realignment (AB109) the FY2022/23 Requested Budget includes \$200,640 of AB109 funding to cover expenditures for planning and administration. This request includes partial funding for the Superior Court of California County of Solano Limited Term Collaborative Court Manager (CCM) and 1/3 of the annual cost of the Veterans Court Case Manager. Additionally, the budget includes funds for data analysis and research and planning services.

Future Plans and Opportunities

A comprehensive analysis of the carryforward funds, along with a recommendation for a reserve and future funding opportunities will be looked at and brought back.

ALTERNATIVES:

1. The CCP could choose not to receive an update on the 2011 Public Safety Realignment Budget. This is not recommended as it would limit the CCP's ability to make informed decisions regarding the FY2023/24 Requested Budget.
2. The CCP could choose not to support a recommendation to the Board of Supervisors on programs and services that total \$16.8 million for FY2023/24 utilizing AB109 funding, to continue to advance concepts in the 2011 Plan. This is not recommended as the CCP has previously adopted the 2011 Plan and not supporting the appropriation of the available funding would limit the County's ability to fully implement the 2011 Plan.

OTHER ORGANIZATION INVOLVEMENT:

Community Corrections Partnership, Solano County CAO, Solano County Sheriff, Solano County Health and Social Services, Solano County Probation, Solano County District Attorney, Solano County Superior Court, and Solano County Public Defender & Alternate Defender.



Community Corrections Partnership (CCP)

April 19, 2023



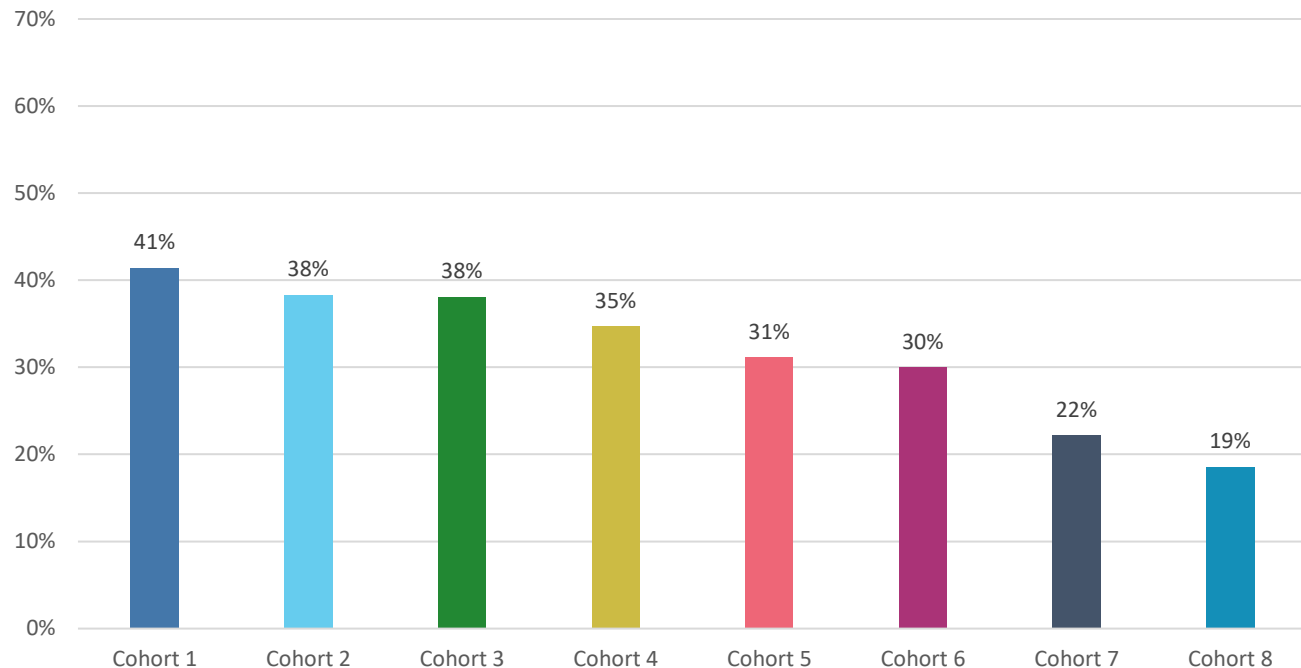
Beyond the Arc



Recidivism Data

Overall Recidivism Reconviction Rates for all Grant Types

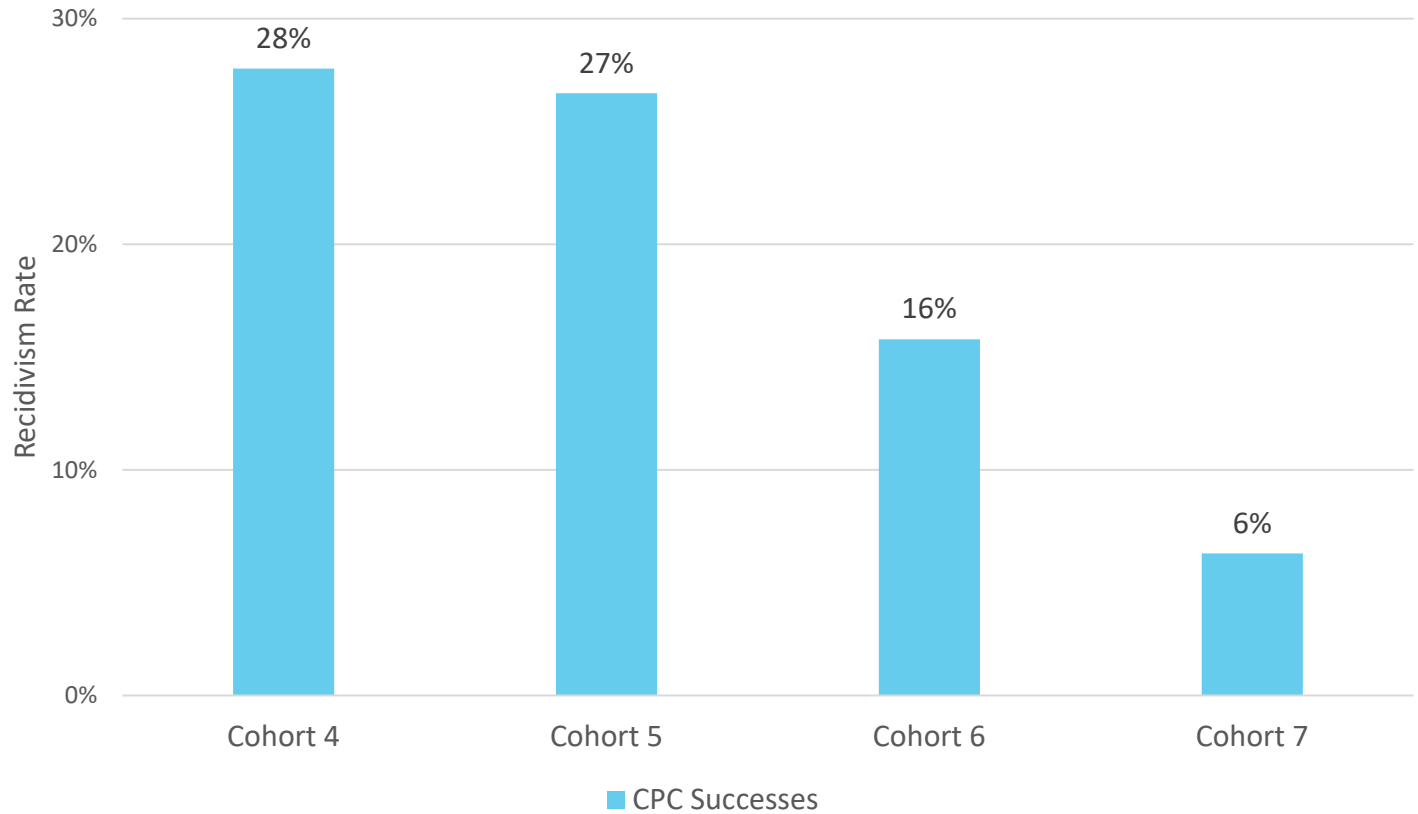
2-Year Reconviction Rates





CPC Recidivism Data

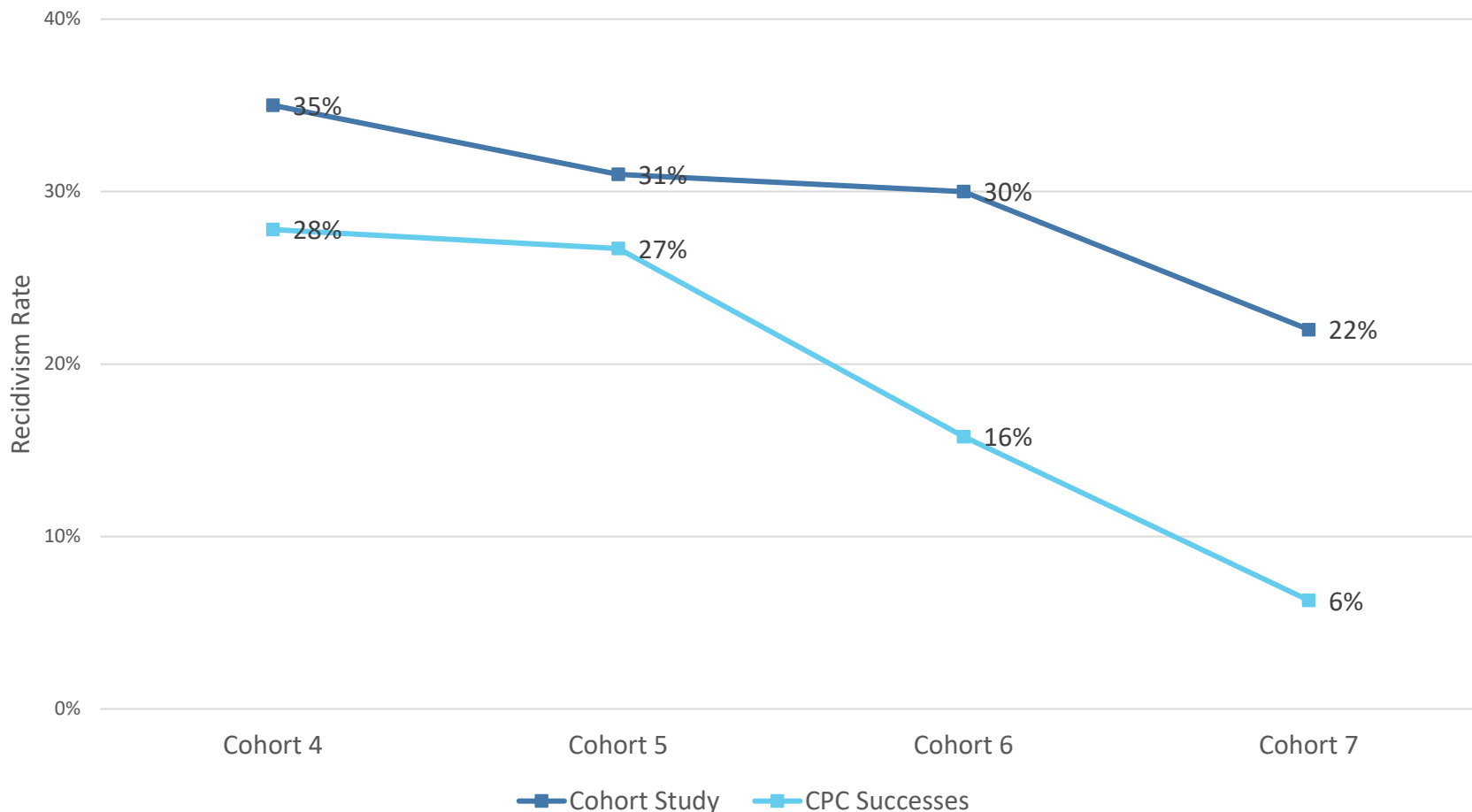
Clients Successfully completing CPC 2-Year
Reconviction Rates





CPC Recidivism Data

Comparing 2-year Recidivism Rates for Cohort Study and CPC Successes





Client Reflections



Mobile Probation Unit



2011 Public Safety Realignment Budget Update

Presented to Community Corrections Partnership
on April 19, 2023



FY2023/24 AB109 Recommended Budget

	FY2022/23 Adopted	FY2022/23 Midyear	FY2023/24 Requested
Sheriff	6,026,080	6,026,080	6,026,080
Probation (PRCS)	3,181,275	2,750,742	3,858,073
Probation (CPC's)	3,435,283	3,557,936	4,546,318
HSS (Mental Health)	217,801	55,957	220,435
District Attorney	901,268	866,845	994,529
Public Defender	779,399	752,894	891,959
Alternate Defender	51,836	58,148	55,757
CCP Planning	200,640	182,894	200,640
Total AB109 Budget	14,793,582	14,251,496	16,793,761
Available State Funding	18,464,980	18,550,576	18,703,498
Unspent Carryforward	9,443,370	9,443,370	13,742,450
Total Funding	27,908,350	27,993,946	32,445,948



Budget Overview FY2023/24

	FY2023/24 Requested
FY2022/23 Budget Programs & Services	\$ 16,793,761
AB109 Funds Available in FY2022/23	
FY2022/23 "Base" State Allocation	18,082,237
State Growth Allocation	0
DA/PD Subaccount Base/Growth	471,261
CCP Planning Allocation	150,000
Total AB109 Budget	\$ 18,703,498 *
Unspent Carryforward (Midyear FY2021/22)	13,742,450 *
Total Funding Available	\$ 32,445,948
Remaining Projected One-time Carryforward Funding June 30, 2024	\$ 15,652,187 *

* Estimates as of April 19, 2023



Changes and Updates to the AB109 Recommended Budget

Future Plans and Opportunities:

A comprehensive analysis of the carryforward funds, along with a recommendation for a reserve and future funding opportunities will be looked at and brought back as needed.

DA/PD Subaccount Allocation and Growth:

A review and analysis of the District Attorney and Public Defender Subaccount funds will be completed and any changes or recommendations will be brought back if needed.



AB109 Budget Update

Questions ?



Solano County 2023 Public Safety Realignment Plan

*Project Plan
Presentation to
Community Corrections
Partnership (CCP)*

April 19, 2023

INTRODUCTIONS
AND PURPOSE

Terri Williams
&
Phyllis Becker

Consultants

PUBLIC SAFETY REALIGNMENT PLAN

Public Safety Realignment Plan

Senate Bill 678 on Criminal Recidivism introduced the concept of a Community Corrections Partnership (CCP). At its core, the CCP is comprised of local stakeholders collectively meeting and strategically making decisions. County implementation plans – also known as Realignment Plans or AB109 plans – provide the approaches counties are utilizing in realigning state public safety functions to their local jurisdictions.*

This plan serves as a road map and can help support the CCP strategic planning. It is a “living” document, helping to guide continuous improvement and promote best practices and innovation.

The Realignment Plan will include proposed strategies for addressing unmet needs

- Protective Factors
- Assessment of Service Gaps
- Research on Successful Programming

*Source: California Board of State and Community Corrections

STAKEHOLDER INPUT - GOALS

Goals

- To get input about the Solano County adult continuum of care from key stakeholders in order to identify strengths, needs, and gaps in services
- To assess use of optimal, evidence-based, and best practices

The Three Pillars

Effective programs and services decreases recidivism and enhances public safety.

Smooth transitions require connection to services and community.

Focus on breaking cycles.

FOCUS GROUP AND INTERVIEW PROCESSES AND TOPICS

Sections of Overarching Questions for Everyone

- Strengths
- Challenges
- Outcomes/Measure
- Suggested Strategies

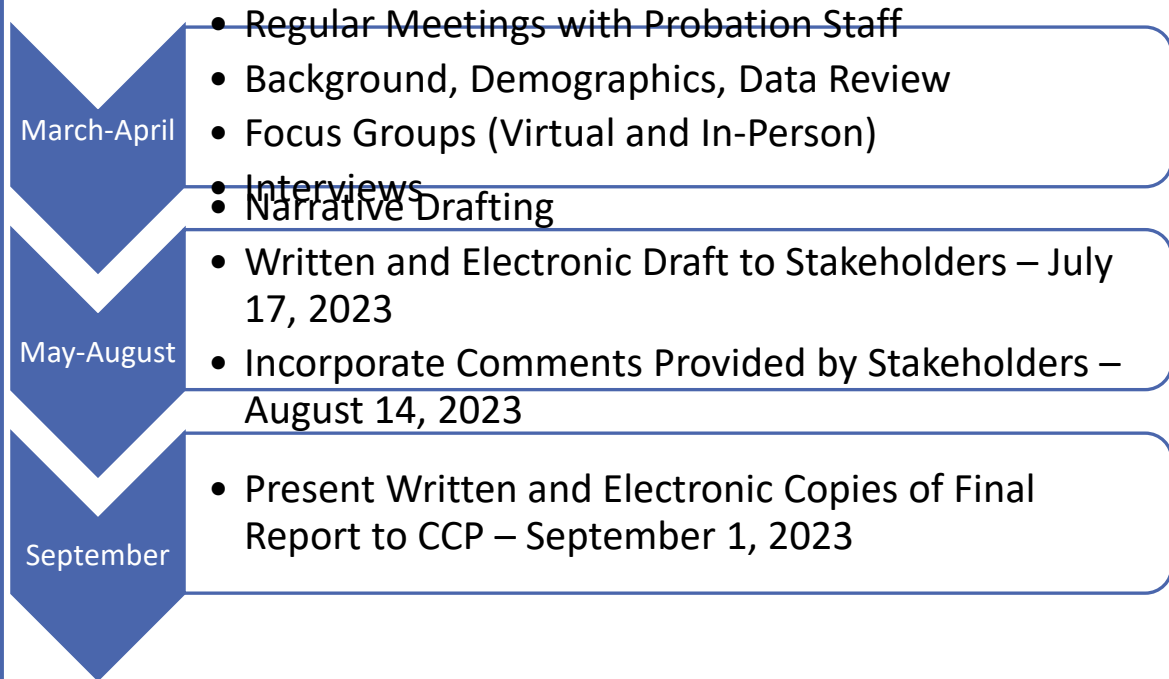
Sections of Questions to Assess Best and Optimal Practices

- Questions are focused **on agency/sector and the County's efforts** to utilize these practices throughout the adult justice service continuum
- Based on accepted evidence-based practices in Adult Corrections. Resource: [Evidence Based Corrections | Evidence Based Practices In Criminal Justice \(ebpsociety.org\)](#)

Customized Questions for Persons with a Lived Experience

TIMELINE

Project Timeline



QUESTIONS/
CLOSING
REMARKS

Contact Information

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Phyllis Becker

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pebecker@swbell.net

816.914.1032



Closing Comments



SOLANO COUNTY SHERIFF'S OFFICE
Thomas A. Ferrara, Sheriff-Coroner

530 Union Avenue, Suite 100, Fairfield, CA 94533
(707) 784-7000

Solano County Sheriff's Office
Community Corrections Partnership Data
Jail & SET Team Data through February 28, 2023

1. On February 28th, 2023, total detention facility population was at 531.
2. On February 27th, 2023 – the Realignment Population was at:
 - a. 6.1% (33) inmates were Parolees
 - b. 6.1% (33) inmates were 1170hPC offenders
 - c. 5.4% (29) inmates were 3455PC Post Release Community Supervision offenders.
3. In February of 2023, the Sheriff's Enforcement Team (SET) conducted no PRCS sweeps. The SET team did complete an ATC sweep on February 28th, 2023, throughout Solano County.
 - a. 6 checks were completed
 - b. 5 individuals were in compliance
 - c. 1 individual was arrested for a PRCS violation
 - d. 0 sanctions
 - e. 0 bad addresses
 - f. 0 follow ups needed
4. As of February 28th, 2023, the Sheriff's Enforcement Team had arrested 1,413 fugitives and were actively seeking 30 fugitives.

Dedicated to Community Service