

SOLANO COUNTY
Community Corrections Partnership
AGENDA

April 24, 2019

County Events Center - 601 Texas Street
Conference Room A
Fairfield, CA 94533

MEMBERS

*Christopher Hansen,
Chief Probation Officer

*Elena D'Agustino
Public Defender (Interim)

*Krishna Abrams,
District Attorney

*Gerald Huber,
*Director Health and
Social Services*

*Tom Ferrara,
Sheriff/Coroner

*John B. Ellis,
*Presiding Judge
Superior Court*

*John Carli,
*Chief of Police,
Vacaville*

Heather Henry,
*Workforce Investment
Board*

Birgitta Corsello,
County Administrator

Deanna Allen,
CBO Representative

Sandra Sinz,
*Deputy Director Mental
Health*

Kelly Curtis,
*Deputy Director, (Interim)
Employment & Eligibility
Services*

Lisette Estrella-
Henderson,
*Superintendent
SCOE*

Andy Williamson,
*Substance Abuse
Administrator*

TBD,
Victim Advocate

Dennis Bunting,
Ex Officio

1:30 p.m. Meeting

PURPOSE STATEMENT – Community Corrections Partnership

The mission of the Community Corrections Partnership (CCP) is to discuss issues related to the implementation of various pieces of state legislation that focus on adult criminal offenders, including the realignment of many state public safety functions to local jurisdictions. The overall objective is to reduce the recidivism rate of adult offenders in the local criminal justice system.

Membership of the CCP is outlined in California Penal Code section 1230 and defined by the Community Corrections Performance Incentive Act of 2009 (SB 678) and includes the Chief Probation Officer (Chair)*, Presiding Judge of the Superior Court* or his or her designee, a County Supervisor or County Administrator, District Attorney*, Public Defender*, Sheriff*, the head of the Department of Social Services*, the head of the County Department of Mental Health, the head of the County Department of Employment, the head of the County Alcohol and Substance Abuse programs, the County Superintendent of Education, a local chief of police*, a representative of a community-based organization with experience in successfully providing rehabilitative services to persons convicted of criminal offenses, and an individual who represents the interests of victims.

Through AB 109/AB117 the CCP is responsible for recommending a local plan to the county Board of Supervisors (BOS) for the implementation of public safety realignment. This legislation also established an Executive Committee within the CCP. Each Executive Committee member is identified with an asterisk (*) above. The Executive Committee is responsible for approving the local plan for recommendation to the BOS.

This agenda shall be made available upon request in alternative formats to persons with a disability, as required by the Americans with Disabilities Act of 1990 (42 U.S.C. § 12132) and the Ralph M. Brown Act (Govt. Code, § 54954.2). Persons requesting a disability-related modification or accommodation should contact Tami Robinson, 475 Union Street, Fairfield CA 94533 (707-784-7564) during regular business hours, at least 24 hours prior to the time of the meeting.

If you wish to address any item listed on the agenda, please submit a speaker card to the Chair of the CCP before the committee considers the specific item. Cards are available at the entrance of the meeting room. Please limit your comments to 3 minutes.

	<u>ITEM</u>	<u>AGENCY/STAFF</u>
I.	CALL TO ORDER (1:30p.m.)	Probation/Chief Hansen
II.	APPROVAL OF AGENDA	
III.	OPPORTUNITY FOR PUBLIC COMMENT Pursuant to the Brown Act, each public agency must provide the public with an opportunity to speak on any matter within the subject matter of the jurisdiction of the agency and which is not on the agency's agenda for that meeting. Comments are limited to no more than 3 minutes per speaker. By law, no action may be taken on any item raised during the public comment period although informational answers to questions may be given and the matter may be referred to staff for placement on a future agenda.	
IV.	CONSENT CALENDAR	
	1. <u>Approval of Minutes for September 12, 2018</u> (Action Item) Attachment: Minutes September 12, 2018	Probation/Chief Hansen
V.	DISCUSSION CALENDAR	
	2. <u>Promise Presentation</u> (No Action) The committee will receive a presentation on the Promise program.	Probation/Katie Ward
	3. <u>Results First Update</u> (No Action) The Committee will receive an update regarding the Results First Initiative.	Probation/Jennifer McDermott
	4. <u>Demographic and Program Information</u> (No Action) The committee will receive demographic and program information related to the Probation and Jail populations.	Probation/Jennifer McDermott Sheriff/Captain Hornbrook Sheriff/Renee Smith HSS/Andrew Williamson HSS/Sandra Sinz
	5. <u>Women in Recovery</u> (No Action) The Committee will receive an update regarding women and children in Recovery.	Abundant Place/Deanna Allen
	6. <u>AB109 Contract Updates</u> (No Action)	Probation/Donna Robinson Probation/Katie Ward

The Committee will receive an update on contracts for data collection and vocational services.

7. CCP Victim Advocate Position Probation/Chief Hansen
(Action Item) DA/Krishna Abrams

The Committee will receive information on the nomination for the Victim Advocate's position. Consider a recommendation to approve the staff for the position.

8. Budget Update CAO/Ian Goldberg
(Action Item)
Attachment:
Staff Report

The committee will receive an update on the 2011 Public Safety Realignment Budget; Consider recommending to the Board of Supervisors programs and services that total \$14.2 million for FY 2019/20 utilizing AB109 funding.

VI. CCP CLOSING COMMENTS

ADJOURNMENT: The next meeting is tentatively scheduled for September 25, 2019 from 1:30 pm-3:30 pm at the County Events Center, 601 Texas Street, Conference Room A.



**AGENDA SUBMITTAL TO SOLANO COUNTY COMMUNITY
CORRECTIONS PARTNERSHIP**

ITEM TITLE: Receive an update on the 2011 Public Safety Realignment Budget; Consider recommending to the Board of Supervisors programs and services that total \$14.2 million for FY2019/20 utilizing AB109 funding		CCP MEETING DATE April 24, 2019	AGENDA NUMBER
Committee: Contact: Phone:	County Administrator's Office Ian Goldberg 784-6116		
Published Notice Required?		Yes: _____	No: <u> X </u>
Public Hearing Required?		Yes: _____	No: <u> X </u>

RECOMMENDATION:

It is recommended that the Community Corrections Partnership (CCP):

1. Receive an update on the 2011 Public Safety Realignment Budget; and
2. Consider and recommend to the Board of Supervisors programs and services that total \$14.2 million for FY2019/20 utilizing AB109 funding, including the unspent carryforward from FY2018/19, to continue to advance concepts in the adopted 2011 Public Safety Realignment Act Implementation Plan.

SUMMARY:

Background

The 2011 Public Safety Realignment Act (AB 109 and companion legislation) redirected from the State of California (State) to counties specific duties and responsibilities associated with the sentencing and supervision of individuals convicted of felony offenses. This legislation changed sentencing practices, shifted responsibility for the housing of convicted non-violent offenders and parole violators to the counties, and shifted responsibility for supervising paroled non-violent, non-serious, and non-sex (non-non-non) offenders to county probation departments.

The Board of Supervisors, in compliance with the new mandates, approved the Solano Public Safety Realignment Act Implementation Plan on November 1, 2011 (2011 Plan) as prepared and recommended by the CCP. Since November 2011, the Board of Supervisors has received reports and recommendations from the Solano Community Corrections Partnership (CCP) on the timing and sequencing of the implementation of the 2011 Plan. The Board has approved a number of new positions, professional service and consultant service contracts, training, equipment purchases and other related expenses needed to support the implementation of the approved 2011 Public Safety Realignment Plan.

Solano County Departments have included continued funding in full for the programs and services previously supported by the CCP for FY2019/20. An overview of the respective Departments FY2019/20 programs and related costs are outlined in the Discussion section herein.

FINANCIAL IMPACT:

The total funding available in FY2019/20 for Solano County under 2011 Public Safety Realignment is \$16.4 million. This total includes \$2.9 million in unspent carryforward from previous years (based on Midyear department projections for spending in FY2018/19) and an estimated State allocation of \$13.5 million in FY2019/20. The State allocation of funds to Solano County continues to experience growth, with increases from \$12.5 million in FY2017/18 to \$13.2 million in FY2018/19 and a projected increase in FY2019/20 to \$13.5 million.

The State allocation of AB 109 for Solano County consists of a base allocation and an allocation based on a formula to allocate growth in the State funding source. AB109 growth funds for Community Corrections are dependent on the State's sales tax and VLF collections and are allocated based on performance measures primarily on incarceration rates and Probation success rates. The growth estimates in the FY2019/20 Requested Budget reflect allocations in-line with FY2018/19 as the final growth allocations as determined by the State are not yet available. Staff in the Probation Department continues to analyze and monitor the growth allocation factors in respect to the success factors and resulting funding in Solano County and will update the Community Corrections Partnership at a future meeting when more information is available.

In FY2018/19 departments anticipate \$13.1 million in expenditures in AB 109 funding based on Midyear projections. These expenditures will be funded by estimated State allocations of \$13.2 million. The projected spending at Midyear reflects savings resulting from the timing in filling staff vacancies and other one-time reductions in expense in AB 109 departments.

The FY2019/20 Requested Budget for AB 109 is \$14.2 million, which represents a decrease of \$20,000 from the FY2018/19 Adopted Budget. This decrease is primarily due to reductions in Substance Abuse and Probation Costs, offset by increases in the Sheriff and other Department budgets.

Departments receiving AB 109 funding have made significant effort in reducing and/or containing costs. While the FY2019/20 Requested Budget for AB 109 continues to rely on the use of unspent carryforward from prior years, utilizing \$649,000 in carryforward to balance the AB 109 Budget, the combination of cost containment and increased revenue in the State Allocation is beginning to stabilize the AB 109 carryforward funds. As previously communicated the goal is to maintain AB 109 program costs in-line with the annual State funding levels. In the Midyear projections for FY2018/19 departments have achieved this goal. In FY2019/20 Departments will continue to monitor AB 109 costs and State allocations and assess the ongoing impacts to carryforward funds.

The projected unspent carryforward which is not allocated into FY2019/20 Department Budgets is \$2.3 million and will be utilized to address any further potential reductions in AB109 allocations from the state and final growth figures statewide during FY2019/20. If carryforward funds are not utilized in the upcoming fiscal year, the funds could be used in FY2020/21 to fund any shortfall in State funding.

By approval of the recommendations herein the CCP will be supporting the appropriation by the Board of Supervisors of \$14.2 million of available FY2019/20 AB109 funding, including the unspent carryforward from FY2018/19. This appropriation will be included in the operating

budgets of the respective Departments to continue to advance concepts in the adopted 2011 Plan.

DISCUSSION:

The following are summaries of the programs and services included in FY2019/20 Requested Budgets for the respective Departments. The funding totals represent the costs to deliver AB109 program services previously recommended by the CCP in accordance with the 2011 Plan.

District Attorney

The 2011 Public Safety Realignment (AB 109) imposed legal responsibilities on prosecutor's offices, including the prosecution of revocations of Post-release Community Supervision (PRCS). For FY2019/20, the District Attorney (DA) has requested \$770,295 of AB 109 funding to continue staffing positions and funding costs to address prosecuting duties under AB109.

Public Defender

The 2011 Public Safety Realignment (AB 109) imposed legal responsibilities on the Public Defender's office, including the representation of revocations of Post-Release Community Supervision (PRCS) and parole violations. For FY2019/20, the Public Defender (PD) has requested \$617,686 of AB 109 funding to continue staffing positions and funding costs to continue the work under AB 109.

Alternate Public Defender

The 2011 Public Safety Realignment (AB 109) imposed legal responsibilities on the Alternate Public Defender's office, including the representation of revocations of PRCS. For FY2019/20, the Alternate Public Defender has requested \$46,115 of AB 109 funding to continue staffing positions and funding costs to support AB 109.

Sheriff's Office

For FY2019/20 the Sheriff's Office has requested \$5,984,219 of AB 109 funding. In addition to personnel costs, the Sheriff is requesting a continuation of offsetting Realignment Funds to cover AB109 inmate related costs, such as inmate meals, medical treatment, and other detention facility costs related to the AB109 inmate population, which accounts for over 20% of the County Jail population.

In FY2019/20 the Sheriff's Office is requesting \$266,303 (reflected in the requested amount above) in additional funding for 1.0 FTE Sergeant Sheriff dedicated to the Sheriff's new Rourk Vocational Training Center to oversee the new inmate programming facility and other one-time costs for programming materials associated with startup expenses for the facility.

Probation Department

To meet the mandates under the 2011 Public Safety Realignment (AB 109) for FY2019/20, Probation is proposing to continue the same level of staffing and programs for 2 re-entry centers and supervision of PRCS and 1170h split sentences, this ongoing effort is estimated to be \$6,268,119 of AB 109 funding. To address its 2011 Realignment requirements the Probation

Department maintains staffing in order to manage the caseloads of PRCS and to operate the Centers for Positive Change (CPC) in both Vallejo and Fairfield, which includes providing Substance Abuse services and Mental Health Clinician services.

Health & Social Services

To meet its FY2019/20 mandates under the 2011 Public Safety Realignment (AB 109), Health & Social Services (H&SS) has requested \$291,141 of AB 109 funding to continue staffing positions and funding costs for Mental Health and Substance Abuse treatment and programs.

Planning and Administration:

In meeting mandates under 2011 Public Safety Realignment (AB 109) the FY2019/20 Requested Budget includes \$159,574 of AB109 funding to cover expenditures for planning and administration. This request includes partial funding for the Superior Court of California County of Solano Limited Term Collaborative Court Manager (CCM) and 1/3 of the annual cost of the Veterans Court Case Manager. Additionally, the budget includes funds for data analysis and research and planning services.

ALTERNATIVES:

1. The CCP could choose not to receive an update on the 2011 Public Safety Realignment Budget. This is not recommended as it would limit the CCP ability to make informed decisions regarding the FY2019/20 budget.
2. The CCP could choose not to support a recommendation to the Board of Supervisors on programs and services that total \$14.2 million for FY2019/20 utilizing AB109 funding, including the unspent carryforward from FY2018/19, to continue to advance concepts in the 2011 Plan. This is not recommended as the CCP has previously adopted the 2011 Plan and not supporting the appropriation of the available funding would limit the County's ability to fully implement the 2011 Plan.

OTHER ORGANIZATION INVOLVEMENT:

Community Corrections Partnership, Solano County CAO, Solano County Sheriff, Solano County Health and Social Services, Solano County Probation, Solano County District Attorney, Solano County Superior Court, Solano County Public Defender & Conflict Defender, Human Resources.

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Public Safety Local Plan Development Minutes
September 12, 2018

Present: **CCP Committee Members**
Chris Hansen, *Chief Probation Officer**
Lesli Caldwell, *Public Defender**
John Carli, *Chief of Police*
Birgitta Corsello, *County Administrator*
Lisette Estrella-Henderson, *SCOE*
Andy Williamson, *Health and Social Services*
Davina Smith, *County Counsel*
**Executive Committee Member*

Non-Member Participants
Katie Ward, *Probation*
Agustina Simms, *Probation*
Earl Montilla, *Probation*
Shawna Albright, *Probation*
Jennifer McDermott, *Probation*
Kent Borowick, *LCA*
Joe Martinez, *Probation*
Jessica Adcock, *Probation*
Suzanne Lopez, *LCA*
Jackie Lumas, *LCA*
Logan Fong, *Probation*
Ma Donna Garcia-Crawley, *Transitions Clinic*
Tanya Hill, *Probation*
Jessica Fraser, *Probation*
Shanna Andrews, *Probation*
Ian Goldberg, *County Administrators Office*
Kathleen Azevedo, *Probation*
Kevin Kahn, *Probation*
Robert Schussel, *Vallejo Resident*
Jason Aguirre, *District Attorney's Office*
Mitch Mashburn, *Sheriff's Office*
Donna Robinson, *Probation*
Kit Lee, *Workforce Development Board*

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Chief Hansen welcomed everyone and thanked them for coming.

Approval of Agenda

There was not a vote due to not having a quorum.

Public Comment: Raymond Courtemanche, from MedMark Treatment Centers, shared the need to help Solano County address the Opioid crisis. He is interested in working with other agencies to address the issue.

Kit Lee, from the Workforce Development Board, gave an update on the Prison to Employment Initiative.

Approval of Minutes

There was not a vote due to not having a quorum.

Demographic Information: *(See PowerPoint – Probation Department, Sheriff’s Office and Health & Social Services Data Presentation September 12, 2018.)*

- Jennifer McDermott presented demographic information regarding grant type and city of residence for the Realignment population in Probation.
- Earl Montilla presented demographic information pertaining to the Pretrial program.
- Lieutenant Mitch Mashburn provided the current Jail population trend as well as an update on the Sheriff’s Office programs and services.
- Andrew Williamson provided demographic information pertaining to clients receiving Mental Health and Substance Abuse Services.

Public Comments Regarding the Demographic Information:

No public comment

Results First Initiative Update: Jennifer McDermott gave an update on the Results First Initiative. The Results First Initiative is a phased project where Solano County Law and Justice partners along with the Court are working together to build an inventory of evidenced-based programs/interventions that serve the adult criminal population, and to develop a cost-benefit tool with our County-specific data to calculate and monetize the benefits of operating these programs based on their expected effects on recidivism. Jen also acknowledged the workgroup members for all their help. Following is an outline of where the project is at:

- Completed Phase I & II of the Program inventory which includes:
 - Compiling data on all the active programs/interventions available to our adult criminal population, and
 - Collection of budget, funding source and program capacity for each program
- Phase III is currently in process. I am matching the programs to the evidence through the clearinghouse.
 - The purpose of the matching is to identify “what works” by reviewing the rigorous evaluations already completed on the different interventions

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- Next steps:
 - Phase IV calculating cost per participant
 - Determining which programs will be run through our cost model

- Resource Use & Resource Cost
 - Resource cost workgroup members are currently working to identify their department's expenditures related to providing direct service or activity the adult criminal population
 - Next Steps: determine the cost per client (by conviction rate)

- Baseline Recidivism Analysis complete
 - Beyond the Arc
 - Cohorts 1, 2, 3 complete (October 1, 2011 – September 30, 2017)
 - We are the only Results First-participating County that is using the DOJ data to perform our recidivism analysis. Other Counties have used only their local court data which excludes all subsequent criminal history that occurs outside of their jurisdiction
 - Using the DOJ data in our analysis require support from an outside vendor (Beyond the Arc) and it resulted a more accurate representation of recidivism

Data Reporting Contract: Chief Hansen gave an update of the recidivism data analyzed by Beyond the Arc. The study utilizes data collected within Solano County, augmented by data from the California Department of Justice on a group of individuals placed under supervision during a one year period and are tracked for three years after commencement of supervision. The study analyzes conviction rates in 3 study cohorts spanning from 10/1/2011-9/30/2017. Chief Hansen noted that the Probation Department would be continuing to work with them to analyze data on additional cohorts.

BSCC Update: Donna Robinson gave an update on the BSCC Recidivism Reduction Grants. In Round 1 the County received \$100,000 and all money has been spent. In Round 2, the County received \$50,000 and there is a remaining balance of \$10,000 in the budget for the contract with Alternative Restorative Communities. All money should be expended by June 30, 2019.

Employment Services Contract: Chief Hansen presented the need to facilitate an RFP for employment services. The Ad Hoc committee will reconvene and work with General Services to facilitate the RFP. Once the process concludes, the Ad Hoc committee will provide recommendations to the CCP.

CCP Vacant Position: There is a need to fill the Victim's Advocate position on the CCP. Per the process previously approved by the CCP in January 2015 for selecting members of the CCP

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not designated by statute, the Ad Hoc committee will reconvene and bring the nominations back to the CCP at the next meeting in January.

The next meeting is tentatively scheduled for Wednesday, January 23, 2019 from 1:30pm-3:30pm at the County Events Center, 601 Texas Street, Conference Room A.

Adjournment: The meeting adjourned at 3:30 p.m.