

SOLANO COUNTY
Community Corrections Partnership
AGENDA

January 31, 2017

County Events Center - 601 Texas Street
Conference Room A
Fairfield, CA 94533

MEMBERS

*Christopher Hansen,
Chief Probation Officer

*Lesli Caldwell,
Public Defender

*Krishna Abrams,
District Attorney

*Gerald Huber,
*Director Health and
Social Services*

*Tom Ferrara,
Sheriff/Coroner

*Robert C. Fracchia,
*Presiding Judge
Superior Court*

*Andrew Bidou,
*Chief of Police,
Vallejo*

Robert Bloom,
*Workforce Investment
Board*

Birgitta Corsello,
County Administrator

Deanna Allen,
CBO Representative

Sandra Sinz,
*Interim Deputy Director
Mental Health*

Angela Shing,
*Deputy Director
Employment & Eligibility
Services*

Lisette Henderson-
Estrella,
*Superintendent
SCOE*

Andy Williamson,
*Substance Abuse
Administrator*

TBD,
Victim Advocate

Dennis Bunting,
Ex Officio

1:30 p.m. Meeting

PURPOSE STATEMENT – Community Corrections Partnership

The mission of the Community Corrections Partnership (CCP) is to discuss issues related to the implementation of various pieces of state legislation that focus on adult criminal offenders, including the realignment of many state public safety functions to local jurisdictions. The overall objective is to reduce the recidivism rate of adult offenders in the local criminal justice system.

Membership of the CCP is outlined in California Penal Code section 1230 and defined by the Community Corrections Performance Incentive Act of 2009 (SB 678) and includes the Chief Probation Officer (Chair)*, Presiding Judge of the Superior Court* or his or her designee, a County Supervisor or County Administrator, District Attorney*, Public Defender*, Sheriff*, the head of the Department of Social Services*, the head of the County Department of Mental Health, the head of the County Department of Employment, the head of the County Alcohol and Substance Abuse programs, the County Superintendent of Education, a local chief of police*, a representative of a community-based organization with experience in successfully providing rehabilitative services to persons convicted of criminal offenses, and an individual who represents the interests of victims.

Through AB 109/AB117 the CCP is responsible for recommending a local plan to the county Board of Supervisors (BOS) for the implementation of public safety realignment. This legislation also established an Executive Committee within the CCP. Each Executive Committee member is identified with an asterisk (*) above. The Executive Committee is responsible for approving the local plan for recommendation to the BOS.

This agenda shall be made available upon request in alternative formats to persons with a disability, as required by the Americans with Disabilities Act of 1990 (42 U.S.C. § 12132) and the Ralph M. Brown Act (Govt. Code, § 54954.2). Persons requesting a disability-related modification or accommodation should contact Tami Robinson, 475 Union Street, Fairfield CA 94533 (707-784-7564) during regular business hours, at least 24 hours prior to the time of the meeting.

If you wish to address any item listed on the agenda, please submit a speaker card to the Chair of the CCP before the committee considers the specific item. Cards are available at the entrance of the meeting room. Please limit your comments to 3 minutes.

- | | <u>ITEM</u> | <u>AGENCY/STAFF</u> |
|------|---|--|
| I. | CALL TO ORDER (1:30 p.m.) | Probation/Chief Hansen |
| II. | APPROVAL OF AGENDA | |
| III. | OPPORTUNITY FOR PUBLIC COMMENT
Pursuant to the Brown Act, each public agency must provide the public with an opportunity to speak on any matter within the subject matter of the jurisdiction of the agency and which is not on the agency's agenda for that meeting. Comments are limited to no more than 3 minutes per speaker. By law, no action may be taken on any item raised during the public comment period although informational answers to questions may be given and the matter may be referred to staff for placement on a future agenda. | |
| IV. | CONSENT CALENDAR | |
| | 1. Approval of Minutes for September 28, 2016 (Action Item)
Attachment:
Minutes September 28, 2016 | Probation/Chief Hansen |
| V. | DISCUSSION CALENDAR | |
| | 2. <u>Data Report</u>
(No Action)
Attachment:
CCP Presentation Slides | Probation/ Dean Wilder
Probation/Karen Parvin
Sheriff/Denton Autry,
Renee Smith
H&SS/Sandra Sinz |
| | The Committee will receive information for offenders released on Post-Release Community Supervision, offenders committed to county jail as a result of public safety realignment, and offenders receiving services through Health and Social Services. | |
| | 3. <u>BSCC Recidivism Reduction Grant Update</u>
(No Action) | Probation/Donna Robinson |
| | The committee will receive an update regarding the BSCC Recidivism Reduction Grant to include how the remaining \$25,000 was allocated. | |
| | 4. <u>Program Updates (MIOCR/WRAP)</u>
(No Action)
The committee will receive program updates regarding MIOCR and WRAP. | Sheriff/Renee Smith |

5. Budget Update
(No Action)
Attachment:
Staff Report

CAO/Ian Goldberg

The committee will receive an update from the Ad Hoc committee on efforts to develop recommendations on achieving a necessary budget reduction strategy for FY2017/18 and beyond, to address the reduced level of available AB 109 funding.

VI. CCP CLOSING COMMENTS

ADJOURNMENT: The next meeting is tentatively scheduled for April 26, 2017 from 1:30 pm-3:30 pm at the County Events Center, 601 Texas Street, Conference Room A.



**AGENDA SUBMITTAL TO SOLANO COUNTY COMMUNITY
CORRECTIONS PARTNERSHIP**

ITEM TITLE: Receive an update from the Ad Hoc committee on efforts to develop recommendations on achieving a necessary budget reduction strategy for FY2017/18 and beyond, to address the reduced level of available AB 109 funding		CCP MEETING DATE January 31, 2017	AGENDA NUMBER
Committee: Contact: Phone:	County Administrator's Office Ian Goldberg 784-6116		
Published Notice Required?		Yes: _____	No: <u> X </u>
Public Hearing Required?		Yes: _____	No: <u> X </u>

RECOMMENDATION:

It is recommended that the Community Corrections Partnership (CCP): Receive an update from the Ad Hoc Committee on efforts to develop recommendations on achieving a necessary budget reduction strategy for FY2017/18 and beyond, to address the reduced level of available AB 109 funding.

SUMMARY:

As previously communicated to the CCP, the State funding is insufficient to address the costs of AB 109 programs and services in Solano County Departments designed to implement the requirements of AB 109 and related legislation. To temporarily address the funding shortfall Solano County has relied on unspent carryforward revenue from previous years. As projected in the FY2016/17 Requested Budget the unspent carryforward revenue of AB 109 funds will be exhausted in FY2017/18. Based on current projections, the County AB 109 funding shortfall totals \$2.3 million in FY2017/18 and \$3.6 million in future years.

In September 2016, to address the projected ongoing funding shortfall, the Community Corrections Partnership authorized the Chair to establish an Ad Hoc committee to evaluate existing programs and services in coordination with the respective Departments receiving AB 109 funding. The goals of the Ad Hoc committee included; revisiting Department plans, programs and services, and recommend prioritization and changes/reductions to align appropriations for programs and services with ongoing revenues.

The Ad Hoc committee has been established and includes representatives from the Probation Department, Sheriff's Office, Health & Social Services Department, District Attorney and Public Defender, and the County Administrator's Office. Since September, the Ad Hoc committee has worked with Departments to preliminarily identify \$2.3 million in additional unspent carryforward funds and specific program changes/reductions towards addressing the \$2.3 million shortfall in FY2017/18. The program changes/reductions include approximately \$1.9 million in ongoing reductions toward addressing the \$3.6 million funding shortfall in FY2018/19 and beyond.

Additional effort is necessary to align appropriations for programs and services with ongoing revenues. The Ad Hoc committee will continue to work with respective County Departments

throughout the preparation of the FY2017/18 Requested Budget to finalize program changes/reductions. The results of this effort will be presented to the CCP in April 2017 and included in the FY2017/18 Requested Budget for the County Administrator's approval and final considered by the Board of Supervisors during the June 2017 Budget Hearings.

FINANCIAL IMPACT:

The FY2016/17 AB 109 Budget approved by the Board in June 2016 totals \$15.3 million in appropriations. The appropriations are funded by an estimated State revenue allocation of \$11.7 million and rely on the use of unspent carryforward from prior years to fund the remaining \$3.6 million shortfall.

The projected FY2017/18 AB 109 Budget, assuming spending and state revenue projections remain flat, results in a budget of \$15.3 million in appropriations and \$11.7 million in revenue from the State allocation. The County would be facing a shortfall of \$3.6 million in AB 109 funding. The remaining balance in unspent carryforward funds which could be used to address this shortfall in FY2017/18 is \$1.3 million, resulting in a net shortfall of \$2.3 million.

Assuming projected spending and state revenue projections remain flat in subsequent years, and that the County has exhausted all Carryforward funds the ongoing AB 109 funding shortfall is approximately \$3.6 million per year. This assumes no increase in program and service costs including employee costs, such as retiree or medical costs which are anticipated to continue to increase in future years. As such the actual shortfall may be greater than \$3.6 million in future years if State funding does not increase.

DISCUSSION:

Background

The 2011 Public Safety Realignment Act (AB 109 and companion legislation) realigned from the State of California (State) to counties specific duties and responsibilities in the criminal justice system including, supervision of individuals convicted of certain felony offenses, and the implementation of mandatory supervision. The State in turn allocated funds to counties to address these new duties and responsibilities.

AB 109 programs and services are funded through an allocation of statewide Vehicle License Fees (VLF) and a portion of the State sales tax. The State allocation of AB 109 funding for Solano County consists of a base allocation and an allocation based on a formula to allocate growth in the State funding source. AB109 growth funds for Community Corrections are dependent on the State's sales tax and VLF collections and are allocated based on performance measures based on incarceration rates and Probation success rates.

Recommended Changes/Reductions

The Ad Hoc committee in coordination with the respective Departments receiving AB 109 funding completed a process to revisit Department plans and evaluate programs and services, resulting in recommendations for prioritization and changes/reductions to align appropriations for programs and services with ongoing revenues. This process included but was not limited to; a review of Solano County AB 109 funding/budget/spending analysis since inception, Department program overview, Department self-assessments, AB 109 Direct/Indirect/Non AB 109 service evaluations, and assessments for alternative funding sources.

The Ad Hoc committee, in accordance with the upcoming FY2017/18 Requested Budget process targeted to initially address the identified \$2.3 million shortfall as the primary goal. To achieve this goal the Ad Hoc committee met on several occasions and was able to identify specific program changes/reductions, additional unspent carryforward in FY2016/17 and recommended program changes/reductions towards addressing the shortfall. These recommendations are preliminary and will be finalized through the FY2017/18 Requested Budget process. Reductions are recommended in all departments receiving AB 109 funding, including overtime compensation to local law enforcement and supplemental funding to the Courts.

The recommended savings are classified into the following three categories:

Specific Program Changes/Reductions: Department representatives working with the Ad Hoc committee identified program changes/reductions which are considered permanent or ongoing reductions in AB109 appropriations. These changes/reductions are largely reductions in contracted services resulting from allocated funding which has gone underutilized in both the current and/or prior years. Other changes/reductions in this category include savings resulting from the shifting of funding to alternative funding sources.

Unspent Carryforward Identified: Items in this category were identified by respective departments as a result of current year projections of unspent AB 109 allocations, not previously identified. Savings in this category may include reduced contract spending or salary savings resulting from unanticipated vacancy in AB 109 funded positions. The reductions in AB109 spending in this category are considered one-time savings and will be applied to assist in funding the shortfall in FY2017/18.

Recommended Program Changes/Reductions: Savings in this category are the result of recommendations by the Ad Hoc committee in coordination with the respective Department. These changes/reductions are provided as direction to the respective department and will require ongoing effort by the department to fully implement. These items are considered permanent or ongoing reductions in AB109 appropriations. As these savings are dependent on modification of current operations, which are yet to be completed, recommendations may need to be modified throughout the FY2017/18 Budget process. Departments are responsible to work with the County Administrator to ensure target savings levels are achieved.

The following table displays the preliminary Total Reductions/Carryforward savings toward FY2017/18 by Department and savings category:

REALIGNMENT (AB109) STAKEHOLDERS	FY2015/16 Actual	Adopted Budget FY2016/17	Specific Program Changes/Reductions	Unspent Carryforward Identified in FY2016/17	Recommended Program Changes/Reductions	Total Reductions/Carryforward Toward FY2017/18
Sheriff	\$ 6,550,859	\$ 6,595,286	\$ 93,188	\$ 105,000	\$ 675,000	\$ 873,188
Task Force (Local Police Overtime)	\$ 210,025	\$ 250,000	\$ -	\$ 50,000	\$ 200,000	\$ 250,000
Probation	\$ 4,831,840	\$ 6,215,113	\$ 313,500	\$ 250,000	\$ 250,000	\$ 813,500
District Attorney	\$ 659,683	\$ 742,326	\$ 40,000	\$ 2,000	\$ -	\$ 42,000
Public Defender / Alternate Defender	\$ 489,669	\$ 654,642	\$ -	\$ -	\$ 42,000	\$ 42,000
H&SS	\$ 780,070	\$ 678,661	\$ 160,000	\$ -	\$ -	\$ 160,000
CCP Planning	\$ 109,922	\$ 173,305	\$ 60,000	\$ 60,000	\$ 25,000	\$ 145,000
TOTAL EXPENDITURES	\$13,632,068	\$15,309,333	\$666,688	\$467,000	\$1,192,000	\$2,325,688

Once the FY2017/18 shortfall is addressed, it is anticipated that the Ad Hoc committee would proceed to address the full \$3.6 million in ongoing funding shortfall, which is necessary for FY2018/19 and beyond. The Ad Hoc committee considered the impact of ongoing revenue projections for FY2018/19 which are not yet available, and anticipates working to address the full \$3.6 million in the following 12 months in advance of the FY2018/19 Requested Budget process. By extending the timeline for addressing the full \$3.6 million, the Ad hoc committee will allow for adequate time for the collection of more accurate revenue and expenditure data to ensure the shortfall is addressed in full.

The Ad Hoc committee will continue to provide updates to the CCP on the process to address the funding shortfall and will provide recommendations to achieve the full funding shortfall for FY2018/19 by the January 2018 CCP meeting.

ALTERNATIVES:

The CCP could choose not to receive an update from the Ad Hoc Committee on the AB 109 funding shortfall and the related recommendations. This is not recommended as it would limit the CCP ability to make informed decisions regarding the FY2017/18 budget.

OTHER ORGANIZATION INVOLVEMENT:

Community Corrections Partnership, Solano County CAO, Solano County Sheriff, Solano County Health and Social Services, Solano County Probation, Solano County District Attorney, Solano County Superior Court, Solano County Public Defender & Alternate Defender, Human Resources.



Community Corrections Partnership (CCP)

Probation Department

Dean Wilder, Probation Services Manager

Karen Parvin, Supervising DPO

Sheriff's Office

Denton Autry, Custody Division Commander

Renee Smith, Programs and Services Manager Custody Division

Health & Social Services

Sandra Sinz, Interim Deputy Director

Data Presentation



Probation Department Statistics

01.31.17

***Dean Wilder, Probation Services
Manager***

Karen Parvin, Supervising DPO



Probation Population Demographics



Includes all adults under the jurisdiction of Probation within the Quarter,
not a population snapshot

July – September 2016

Grant Type	PRCS (352)	1170 (132)	Formal (2,786)
Male	339	94	2151
Female	13	38	635
Age (Average)	38.3	38.7	35.4
LS/CMI (Average)	27.3	25	20.1
African American	147	45	934
Caucasian	110	57	1009
Hispanic	72	22	594
Other	23	8	249



Probation Population City of Residence



Includes all adults under the jurisdiction of Probation within the Quarter,
not a population snapshot

July – September 2016

Grant Type/City	PRCS (352)	1170 (132)	Formal (2,786)
Benicia	7	0	58
Fairfield	84	30	601
Rio Vista	0	1	23
Vacaville	36	18	418
Dixon	10	3	84
Vallejo	126	39	828
Suisun City	15	4	131
Other/Outside County	44	33	562
Homeless/Transient	30	4	81



Pretrial Services Demographic Highlights

July-September 2016

Quarterly Report

- *Total screened: 638*
 - *Approximately 41% (264) release prior to arraignment (bail, promise to appear, intent not to prosecute, charge dismissal (849 (b) PC))*
- *Risk Assessed:*
 - *Of those assessed and scored:*
 - *55% (148) score low/moderate*
 - *45% (121) score high*
- *Arraignment recommendations:*
 - *Detain 44% (166)*
 - *Grant/OR 28% (103)*
 - *Abstain 28% (105) (due to refusal/inability to interview, repeat)*



Pretrial Services Population Demographics

July-September 2016

Court Decisions

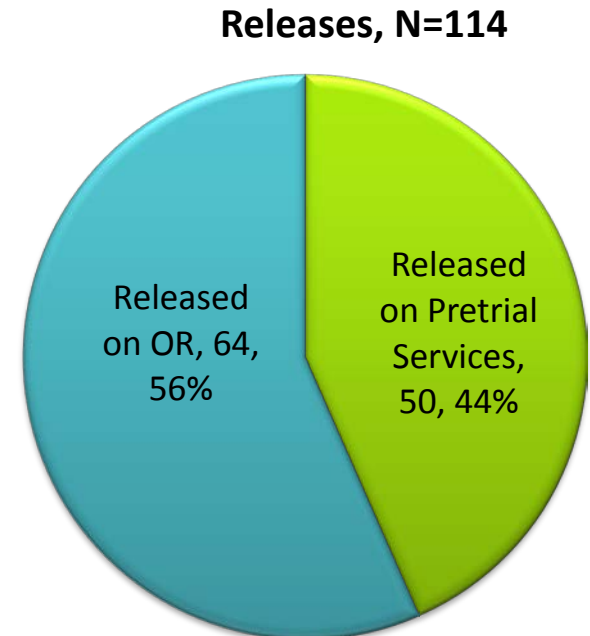
Referrals by City (all)

	Detained	Granted Pretrial	Released on OR		City of residence	All grant types
Male	205	36	37		Benicia	8
Female	55	14	27		Fairfield	108
Felony	183	30	41		Rio Vista	2
Misdemeanor	77	20	23		Vacaville	59
African American	87	18	19		Dixon	13
Caucasian	95	14	32		Vallejo	116
Hispanic	53	13	10		Suisun City	23
Other	25	5	3		Other/Out of County	45



Pretrial Services Program: Highlight July-September 2016

- Financial Impact
 - **114** individuals were released from custody following a recommendation by Pretrial Services staff, resulting in a cost savings of approximately \$148 per inmate per day
 - **64** were released on their ***Own Recognizance (OR)***
 - **50** individuals were granted release under ***Pretrial services***
 - As of **September 30, 2016**, Pretrial Services caseload totals: **177** (snapshot in time)





CPC Groups July - Sept 2016



<u>Treating Alcohol Dependence</u> (Sub. Abuse)	43 Clients
<u>Matrix</u> (Sub. Abuse)	34 Clients
<u>Thinking for a Change</u> (Cog)	21 Clients
<u>Reasoning and Rehabilitation II</u> (Cog)	18 Clients
<u>Beyond Trauma</u> (Cog)	9 Clients
<u>Interactive Journaling</u> (Cog)	34 Clients



Sheriff's Office Statistics

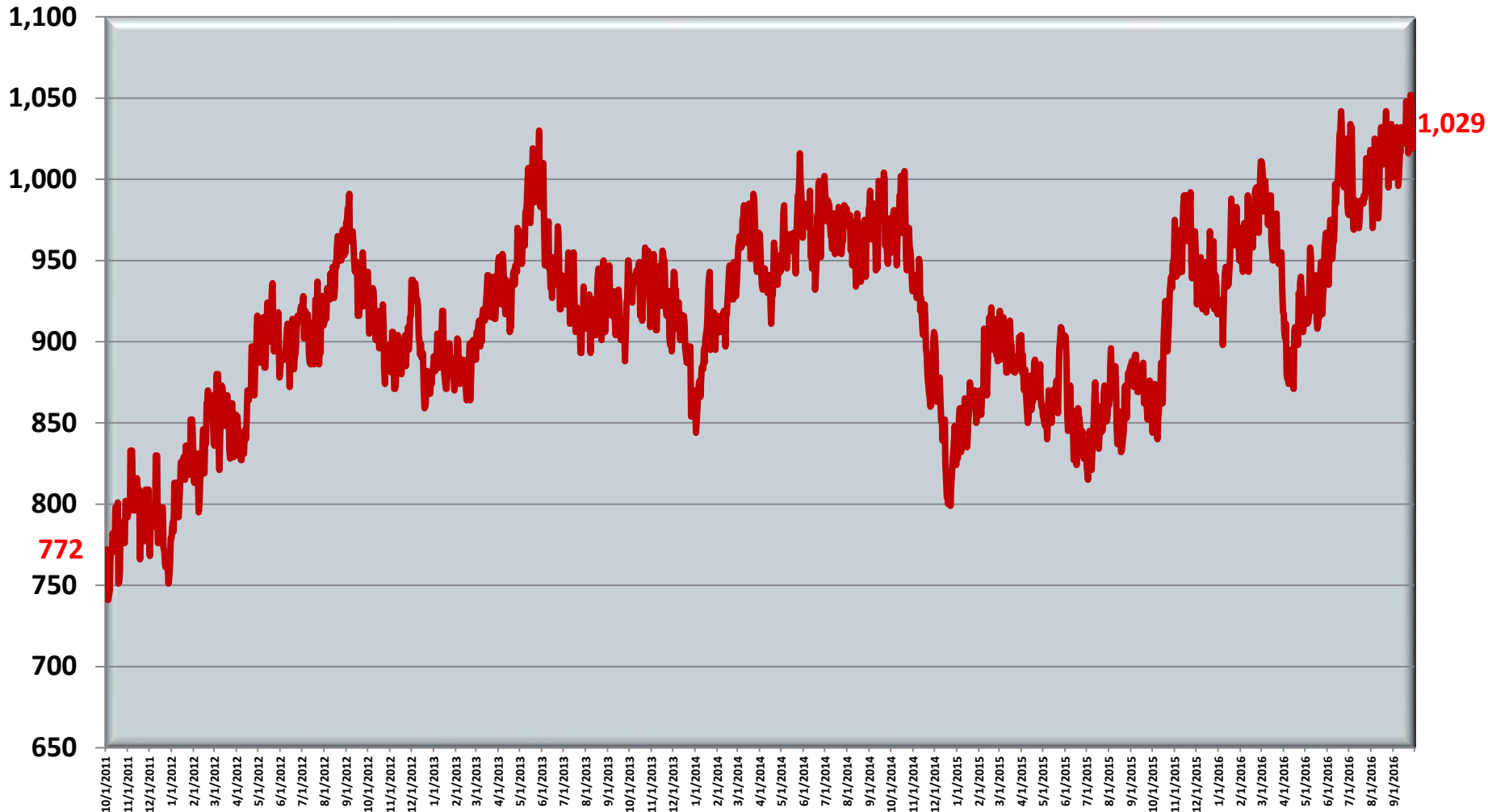
01.31.17

Captain Denton Autry



Jail Population Trend

October 1st, 2011 – September 30th, 2016

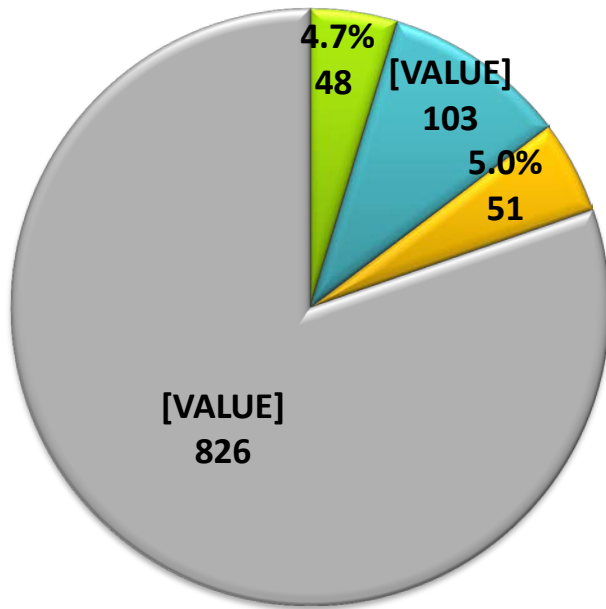




Realignment

Percentage of Jail Population & Population Trends September 5th, 2016

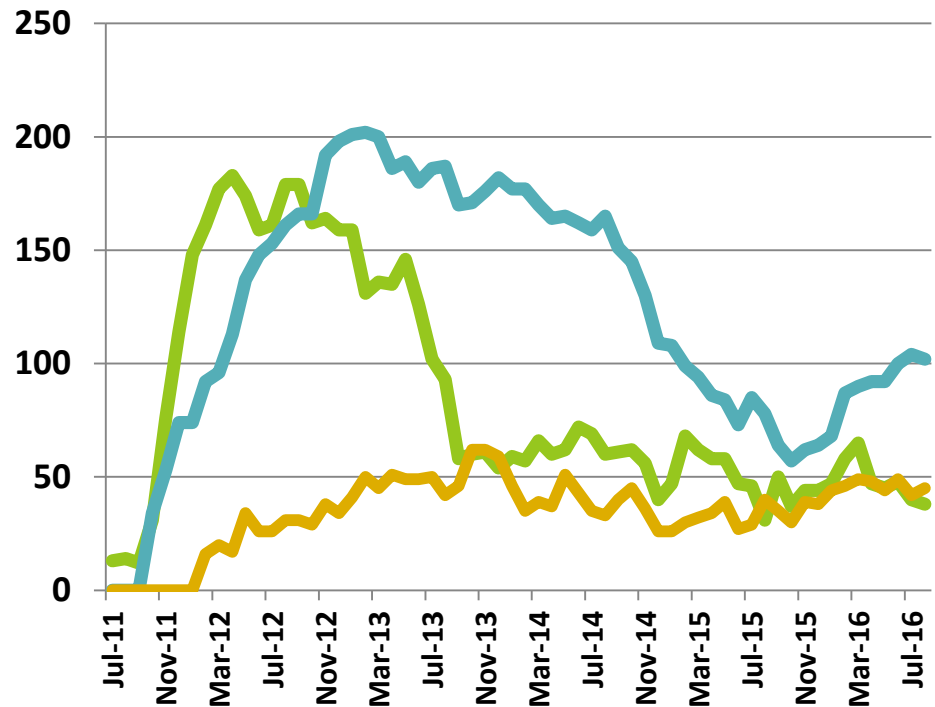
- 3056 - Parolee
- 1170h PC - Non-Non-Non
- PRCS - Post Release Community Supervision
- Other



80.3 (826)

19.7% (202)

- 3056 - Parolee
- 1170h PC - Non-Non-Non
- PRCS - Post Release Community Supervision





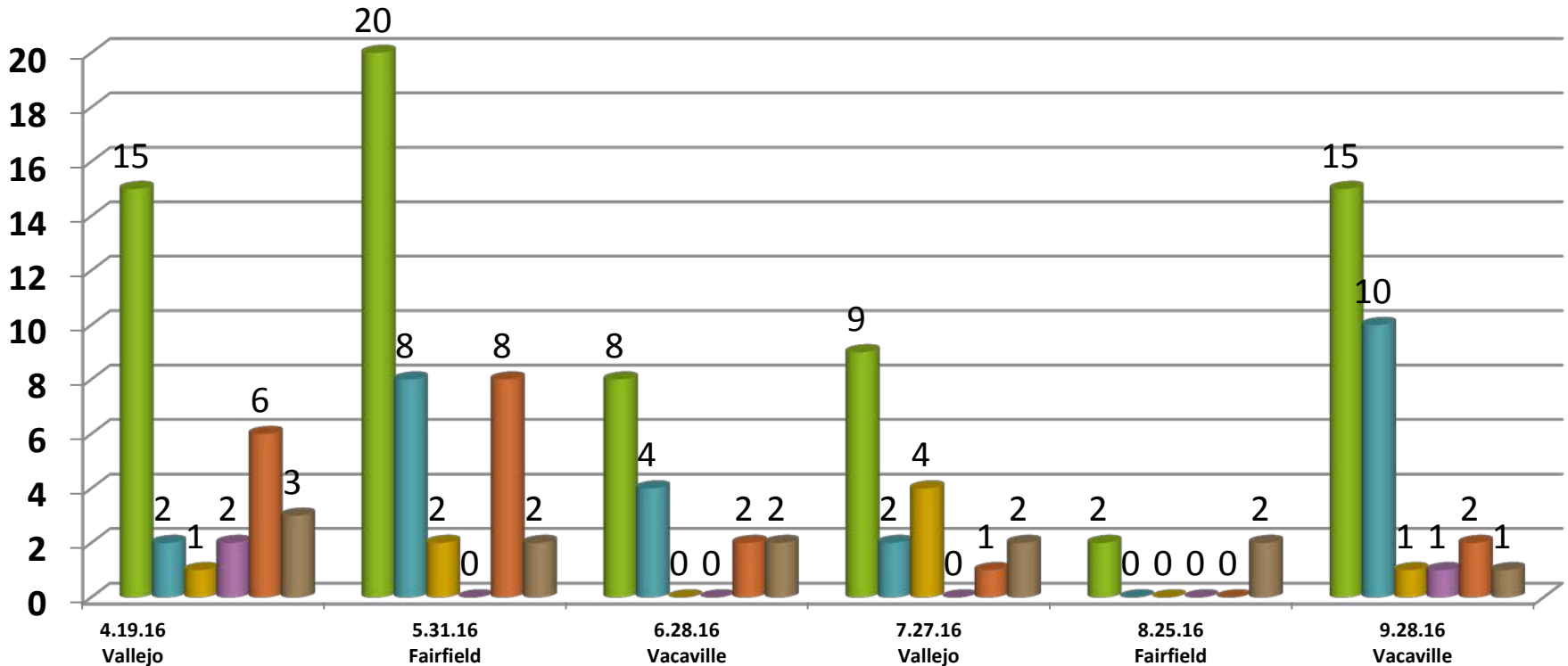
Sheriff Enforcement Team (SET)



Compliance Checks

(6 Month Snapshot – September 2016)

- Compliance Checks
- IN Compliance
- Post Release Community Supervision Arrests
- Sanctions/Complaint (s) Req.
- Bad Address
- Follow Up Required





Sheriff's Enforcement Team

October 2011 – September 2016



- **635** Fugitives
- **600** Arrested
- **35** Actively Seeking



Health and Social Services

01.31.17

Sandra Sinz, Interim Deputy Director



Health & Social Services (HSS)

Mental Health Services



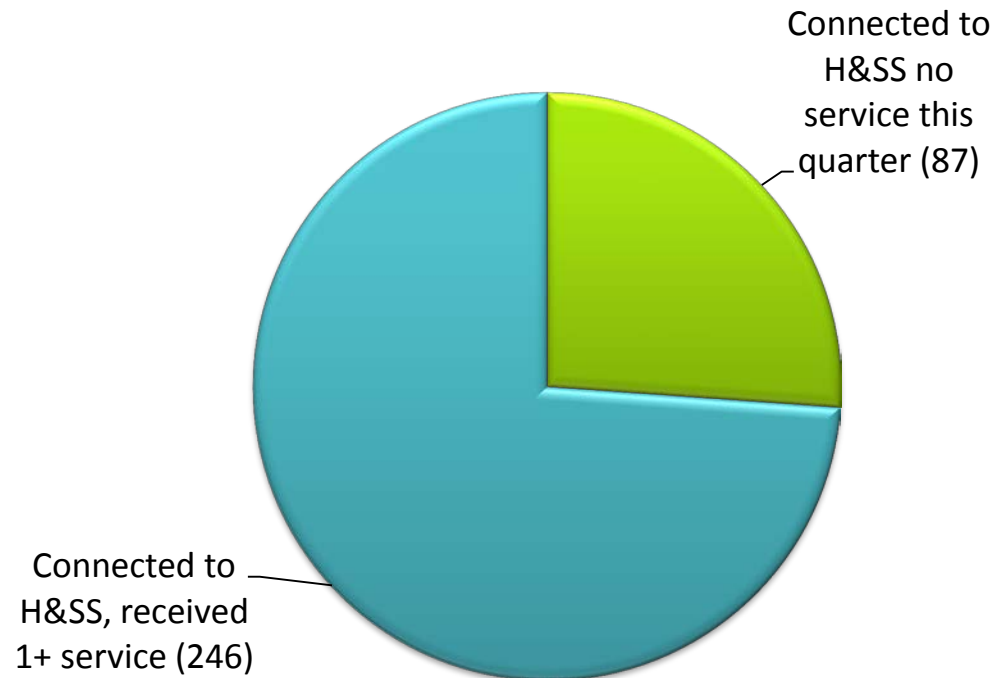
- **Integrated Care Clinics (ICC)** provide initial mental health assessments and ongoing psychiatry services including monitoring medication, crisis intervention as needed, and light case management. The target population is Seriously Mentally Ill (SMI) adults who are appropriate for medication monitoring services. ICC sites are located in Fairfield, Vallejo and Vacaville.
- **Non-Forensic Mental Health** services may include private providers from the network of care, Full Services Partnerships (FSP) programs, or Case Management Programs.
- **Forensic Assertive Community Treatment (FACT)** is a Full Service Partnership (FSP) Program specializing in the provision of intensive mental health services to Seriously Mentally Ill (SMI) offenders. Services include intensive case management, individual and group therapy, psychiatry and medication monitoring, individual rehab, and crisis intervention as needed. FACT works closely with Probation and the Courts to monitor clients' progress.
- **Exodus Crisis Stabilization Unit (CSU)** provides crisis intervention for clients in acute crisis requiring further assessment for hospitalization. Additionally the CSU currently provides urgent medication refill services for clients at risk of hospitalization.
- **Crisis Residential Treatment (CRT)*** facility geared to be a step down from hospital settings and can be used to prevent hospitalization. Clients placed at CRT must be Seriously Mentally Ill and at imminent risk of destabilization without this support.
 - This services has not been available during this reporting period.
- **Inpatient/Hospital** facilities are used to stabilize clients who have become a danger to themselves, others, or are gravely disabled.



Health & Social Services (HSS) Mental Health Services



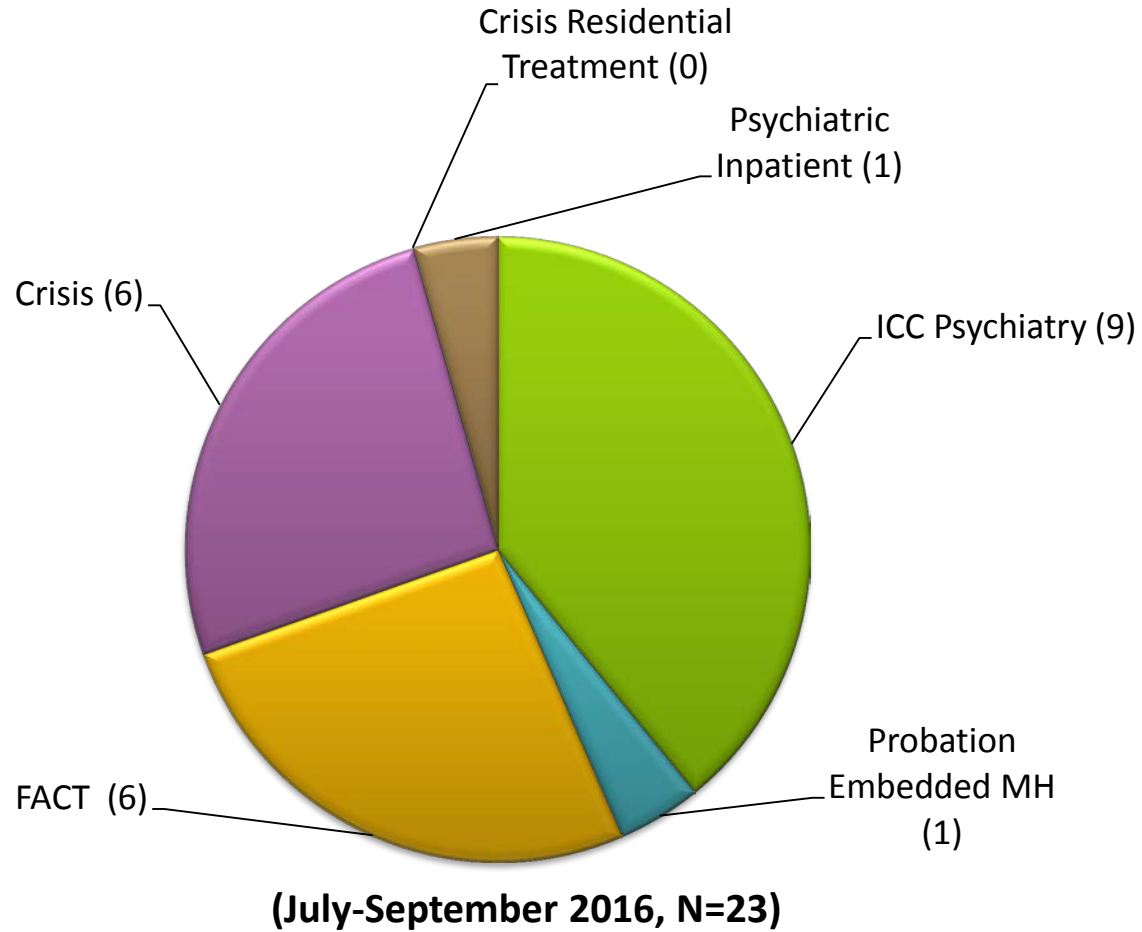
Probationers receiving Behavioral Health Services



July-September 2016



AB109 Mental Health Quarterly Utilization, HSS





Health & Social Services (HSS)

Substance Abuse Services

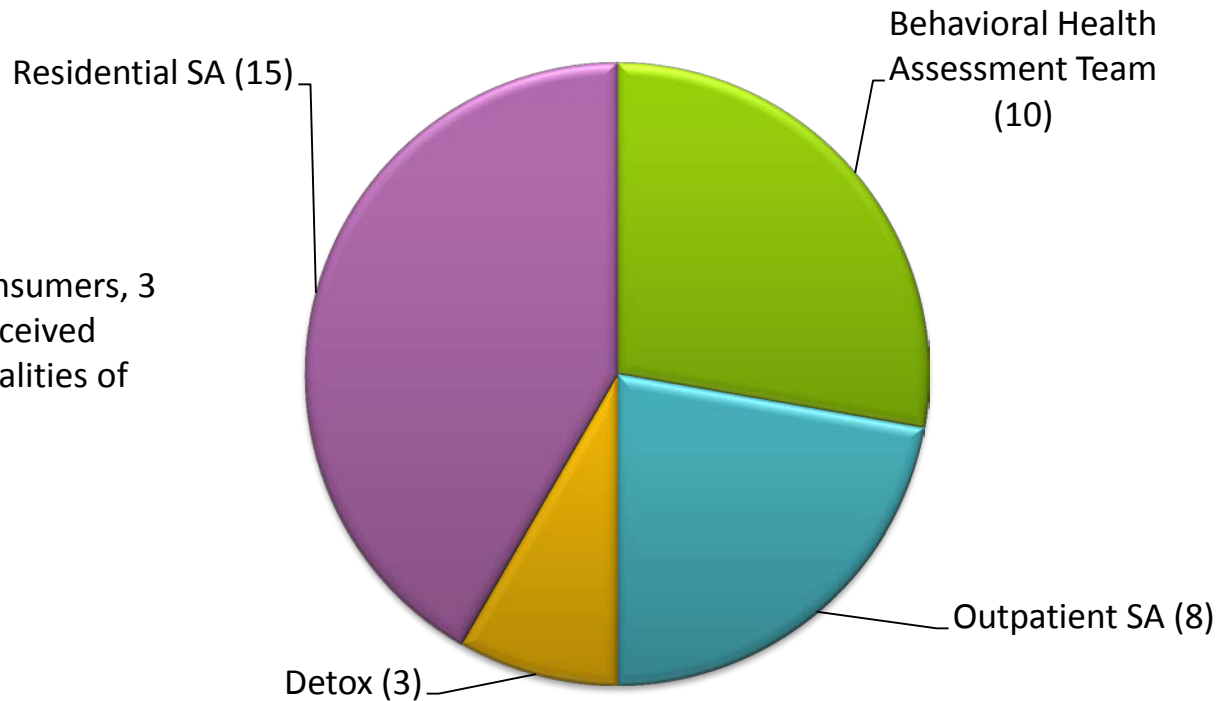


- **Behavioral Health Assessment Team (BHAT)** assesses for acuity and level of care for substance using citizens of Solano County who are eighteen and older.
- **Outpatient Substance Abuse (SA) Treatment** is substance abuse treatment by a local provider, based on assessment. A typical program includes three 90 minute groups per week, an individual session and urine testing.
- **Detox** services are available 24 hours per day every day of the year and may last up to 15 days per episode.
- **Residential Substance Abuse (SA) Treatment** is for clients with multiple, serious needs (e.g. housing and support network) in addition to uncontrolled substance use may be authorized for residential treatment in which the client lives in the treatment facility for a period up to six months.



AB109 Substance Abuse Utilization, HSS

- 33 unique consumers, 3 consumers received multiple modalities of service



July - September 2016 (N=33)



BSCC Recidivism Reduction Grant Update

01.31.17

Donna Robinson, Chief Deputy Probation Officer



Sheriff's Office Program Updates

01.31.17

Renee Smith, Programs and Services Manager



Sheriff's Office Program Services Implementation Update



Case Management Services

- Healthright 360 Case Managers are testing LSCMI Software. Go Live Date uncertain due need for testing.
- Developed county wide resource guide which is currently being printed.

Five Keys Charter School—full service high school

- Providing high school credits toward diploma, also provide ESL, Special Education
- 14 High School Diplomas earned in 2016
- Providing all services at Claybank and Stanton
- Will provide all services at JCDF Fall 2016



Sheriff's Office Program Services Implementation Update



Employment Readiness

- LCA continues to provide Classroom style Employment Readiness Services at Claybank to Men and Women.
- This quarter 15 individuals who participated in employment skills in-custody arrived at the CPC for services.
- Recidivism reduction contract with Michael's transportation-- Two individuals have graduated.

Mentally Ill Offender Crime Reduction Grant (MIOCR)

- In-custody Treatment Program has served 24 inmates thus far.
- Re-entry Program has served 40 individuals (8 duplicates) thus far.
- Community Based Diversion has screened 46 individuals and referred 44 to services this quarter.
- Post-booking Diversion—collaborative court received a MH Court grant.



Sheriff's Office Program Services Implementation Update



Services for Female Inmates

The jail continues to provide an array of gender responsive and trauma informed services for women, as previously identified.

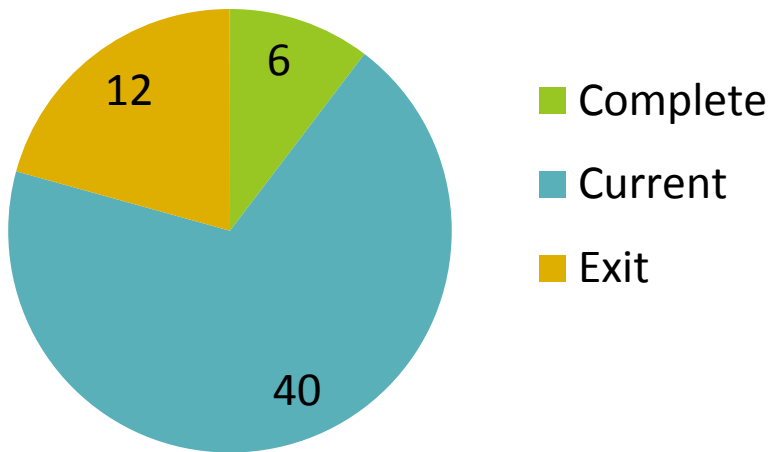
Other Jail Program Services

- Jail Counseling Program (Wright Institute)
- Library Literacy Program (Collaborative with the Library)
- Men & Women's Parenting Programs (Child Haven)
- Chaplain's Services
- Self Help Groups (AA/NA/Bridging the GAP)

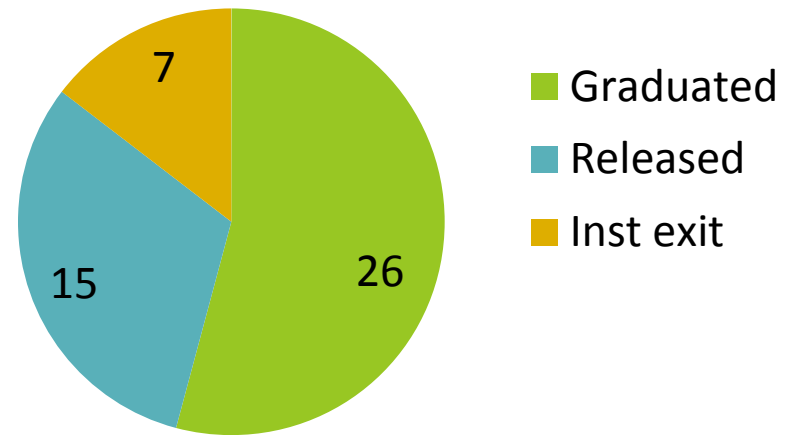
Jail Program Data

July 1 – September 30, 2016

MIOCR Program
Total served = 58



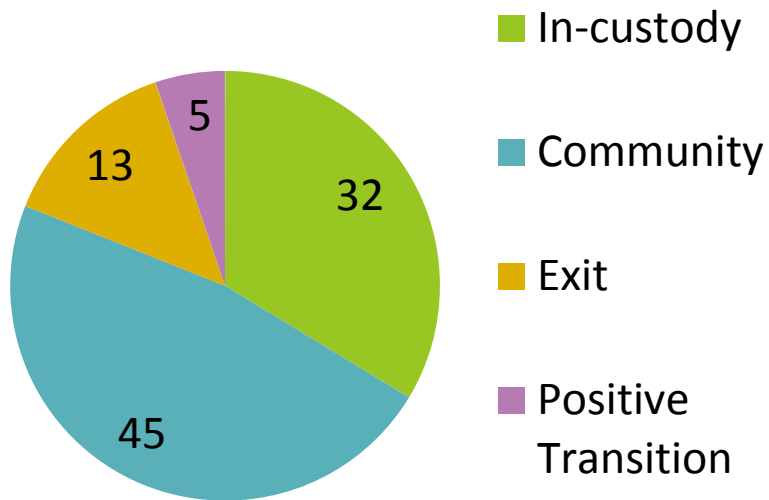
Employment Skills (LCA)
Total served = 48



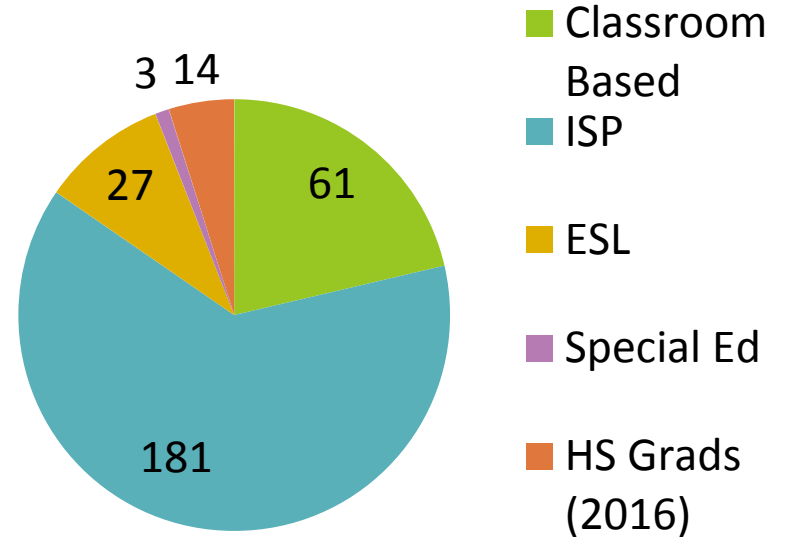
Jail Program Data

July 1 – September 30, 2016

WRAP
Total served = 95



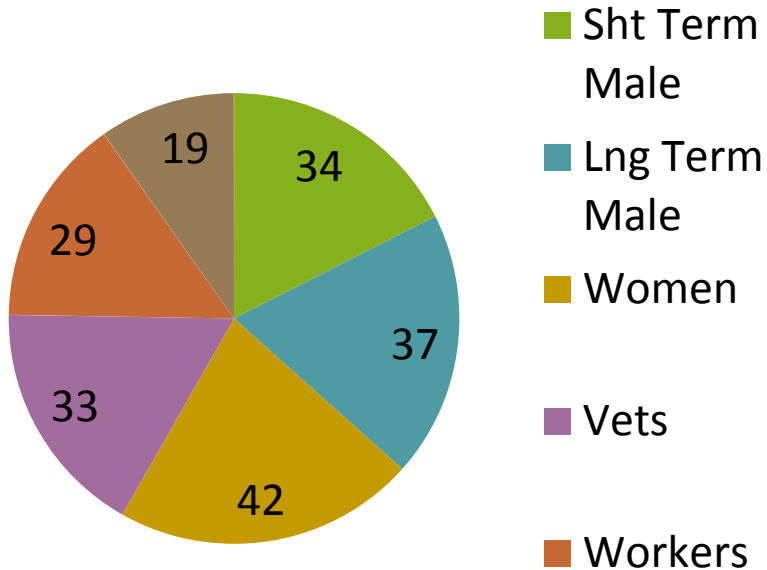
**Five Keys Charter School
Services Delivered**
Total served = 272



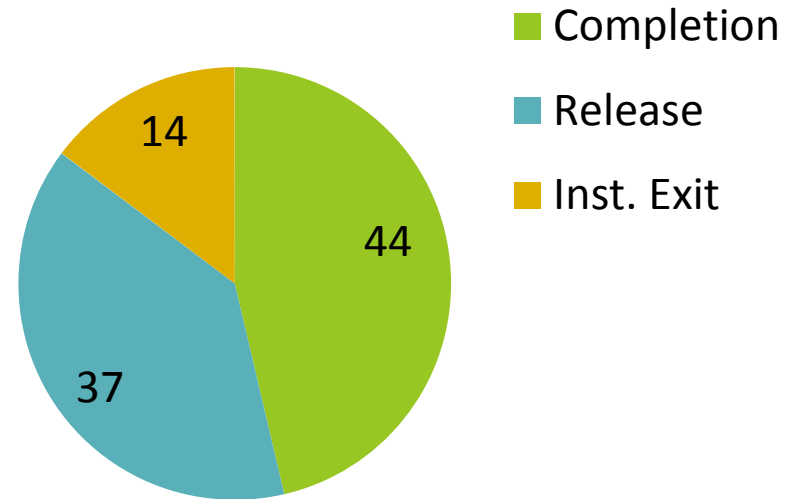
Jail Program Data

July - September 30, 2016

AOD Programs (ANKA)
Total served = 194



AOD Programs (ANKA)
Program exits = 95





Budget Update

01.31.17

Ian Goldberg, CAO Management Analyst