



**SOLANO  
COUNTY**

**AUDITOR-CONTROLLER'S OFFICE**

To: Board of Supervisors  
From: Phyllis Taynton, CPA, Auditor-Controller  
Date: March 9, 2022  
Subject: Significant Issues Update

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## **1) Popular Annual Financial Report (PAFR) for FY2020/21**

The Auditor-Controller's Office is pleased to share the County's Popular Annual Financial Report (PAFR), a Citizen's Report, for **FY2020/21**. The PAFR is intended to provide our citizens with an easy-to-read explanation of the County's finances. The PAFR provides an overview of the County's financial condition and a brief analysis of where the County's revenues are derived and where those dollars are spent. The PAFR extracts information from the County's FY2020/21 comprehensive annual financial report (CAFR) and is intended to complement the CAFR.

The PAFR can be viewed at our website:

[https://www.solanocounty.com/depts/auditor/finance\\_reports.asp](https://www.solanocounty.com/depts/auditor/finance_reports.asp)

We hope you enjoy reading this report.

**Contact:** Phyllis Taynton, Auditor-Controller, Auditor-Controller's Office  
(707) 784-6288 and [PTaynton@SolanoCounty.com](mailto:PTaynton@SolanoCounty.com)

# Solano County Popular Annual Financial Report

Fiscal Year Ended June 30, 2021



**Office of the Auditor-Controller**  
Solano County, California  
(707) 784-6280 | @CountyOfSolano  
[SolanoCounty.com/Depts/Auditor](http://SolanoCounty.com/Depts/Auditor)



# Message from the Solano County Auditor-Controller

*Phyllis S. Taynton, CPA*



## TO THE CITIZENS OF SOLANO COUNTY:

It is my pleasure to present to you Solano County's Popular Annual Financial Report (PAFR). The PAFR, also referred to as the "Citizen's Report", is intended to provide our citizens with an easy-to-read explanation of the County's finances. The PAFR provides an overview of the County's financial condition for the fiscal year ended June 30, 2021 (FY2020/21), and a brief analysis of where the County's revenues are derived and where those dollars are spent.

The Auditor-Controller's Office is dedicated to promoting transparency and fiscal accountability within local government. This Citizen's Report serves an important function in that mission by providing our taxpayers and stakeholders with access to County financial information.

I am happy to announce that our first-ever PAFR issued last year for the FY2019/20 was awarded the Government Finance Officers Association's award for Outstanding Achievement in Popular Annual Financial Reporting. This prestigious national award recognizes conformance to the highest standards for the preparation of state and local government popular reports. We believe this PAFR continues to achieve the high standards of popular reporting.

A special thank you goes out to Jennifer Laron, Senior Accountant-Auditor, and Matthew A. Davis, Senior Management Analyst and Public Communications Officer, for their assistance in preparing this PAFR. I must also thank my entire department and the dedicated County fiscal staff whose ongoing work throughout the year and assistance to the Auditor-Controller's Office helped us achieve another Certificate of Excellence in Financial Reporting for the County's Annual Comprehensive Financial Report.

I hope you enjoy reading the County's PAFR. If you have comments, questions, or suggestions please reach out to my office, AuditorController@SolanoCounty.com and (707) 784-6280.

A handwritten signature in black ink, appearing to read "Phyllis S. Taynton".

*Phyllis S. Taynton, CPA*

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Government Finance Officers Association

## Award for Outstanding Achievement in Popular Annual Financial Reporting

Presented to

**County of Solano  
California**

For its Annual Financial Report  
for the Fiscal Year Ended

**June 30, 2020**

*Christopher P. Morill*

Executive Director/CEO

# The Purpose

## What is a Popular Annual Financial Report?

**THROUGHOUT** the year the County produces several documents which provide insight into the County's finances and operations. The County produces an Annual Budget document that provides a road map of how the County plans to fund operations, various programs, and services for an upcoming fiscal year. The County's Comprehensive Annual Financial Report (CAFR) provides the actual results of County operations for the fiscal year in lengthy and complex detail; and the County produces an Annual Report to its citizens of the services delivered on a calendar year basis.

This PAFR focuses on the financial results of the County in an easy-to-read format. It reports on the actual revenues and expenses for the fiscal year. The source of the data is the CAFR for the fiscal year ended June 30, 2021.

The County's CAFR and the financial statement data in this Citizen's Report are prepared in conformance with Generally Accepted Accounting Principles (GAAP), applicable to governmental entities. The financial data in this Citizen's Report includes the governmental activities of the County but does not include the business-type activities or component units. Some statistics are taken from various sources and are not GAAP-based data. The CAFR is prepared by the Auditor-Controller's Office and audited by an independent accounting firm, Eide Bailly, LLP, receiving an unmodified (clean) opinion.

The Citizen's Report is intended to complement the CAFR, not to be a substitute for it. If you would like to read our CAFR, please visit [solanocounty.com/depts/auditor](https://solanocounty.com/depts/auditor) or scan the QR code.



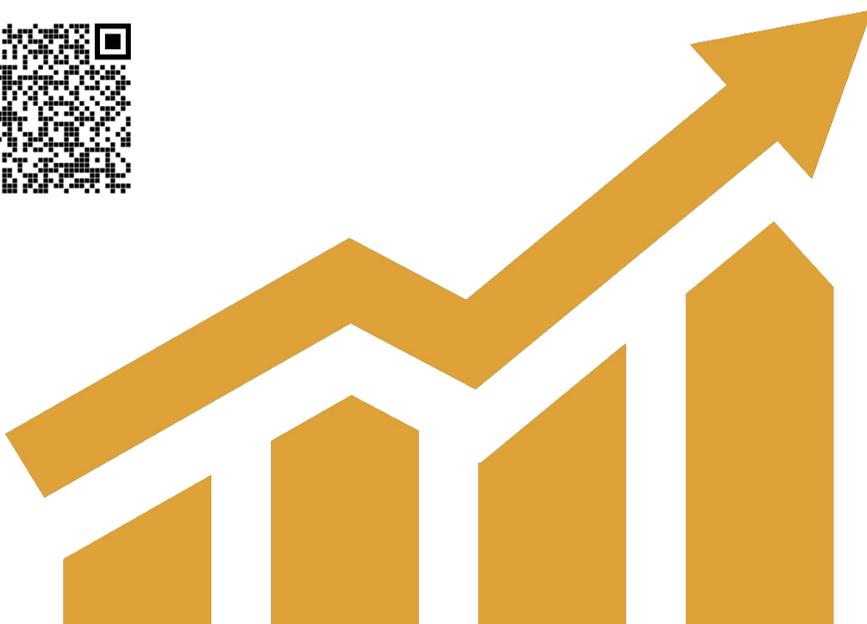
## FINANCIAL HIGHLIGHTS

FY2020/21 saw a continuation of the COVID-19 Pandemic and significant funding from the Federal government for COVID-related programs, such as mass vaccination clinics, testing centers, and rental assistance.

The County's Net Position for governmental activities at June 30, 2021, was \$461.2 million; an increase of \$65.0 million, or 16.4%, over the prior year.

Revenues of governmental activities increased by a net \$116.6 million, or 16.6%, primarily due to COVID-19 pandemic funding (Coronavirus Relief Funds, Federal and State health services grants, etc.), Public Safety Proposition 172 revenues, Mental Health Services Act revenues, and increases in property tax revenues.

Expenses of governmental activities increased by a net \$20.2 million, or 2.8%, over the prior year due to \$55.4 million total increases in employee services, professional services, client support and direct services such as emergency rental assistance. The increases were offset by a decrease in pension expense of \$35.2 million based on the GASB 68 Accounting Valuation of the pension plans.





# SOLANO COUNTY PROFILE



**Chief Solano**  
Credit: Vacaville Heritage Council

**SOLANO COUNTY** was incorporated in 1850 as one of the original 27 counties of California. The County derives its name indirectly from the Franciscan missionary, Father Francisco Solano, whose name Solano was given in baptism to Sam Yeto, chief of one of the Indian tribes of the region. General Mariano Guadalupe Vallejo requested the County be named for Chief Solano, who ruled over most of the land and tribes between Petaluma Creek and the Sacramento River.

Originally twelve townships were created in the County, but ultimately, seven cities were incorporated: **Benicia** (1850 and 1851), **Vallejo** (1868), **Suisun City** (1868), **Dixon** (1878), **Vacaville** (1892), **Rio Vista** (1893), and **Fairfield** (1903). Most of the citizens reside in the seven cities with only 4% residing in the unincorporated areas of the County.

## GEOGRAPHY

Solano County is spread over a total of 909 square miles, including 675 miles of rural and farm lands, 150 square miles of urban land, and 84 square miles of delta and waterfront. Located 45 miles northeast of **San Francisco** and 45 miles southwest of **Sacramento**, the County borders Napa, Yolo, Sacramento, and Contra Costa counties.

# GOVERNMENT PROFILE

**THE COUNTY** operates under a general law form of government, which means that the County's policymaking and legislative authority is vested in the County Board of Supervisors (Board).

Some of the Board's responsibilities include adopting the annual operating budget, adopting local ordinances, setting policies, setting the tax rates and County fee schedules, and assisting citizens in solving problems. The five-member Board is elected by district to a four-year term.

The Board appoints the County Administrator and County Counsel. The County Administrator assists the Board in managing, directing, and coordinating the operations of all County departments.

The County employed 3,141 full-time equivalent employees during FY2020/21 in order to provide a full range of services to its residents.



**ERIN HANNIGAN**  
District 1 Supervisor



**MONICA BROWN**  
District 2 Supervisor



**JIM SPERING**  
District 3 Supervisor



**JOHN M. VASQUEZ**  
District 4 Supervisor



**MITCH MASHBURN**  
District 5 Supervisor

**The County provides services to its citizens through the following departments, organized by function:**



**General Government and Support Services**

- Assessor-Recorder\*
- Auditor-Controller\*
- Board of Supervisors\*
- County Administrator
- County Counsel
- General Services
- Human Resources
- Information Technology
- Treasurer-Tax Collector-County Clerk\*



**Public Protection**

- Child Support Services
- District Attorney\*
- Probation
- Public Defender
- Alternate Public Defender
- Sheriff-Coroner\*

*\* represents elected officials*



**Health and Public Assistance**

- Health and Social Services
- Veterans Services



**Land Use, Agriculture and Transportation**

- Agriculture, Weights/Measures
- Resource Management



**Education**

- Library
- UC Cooperative Extension



# SOLANO COUNTY STATISTICS

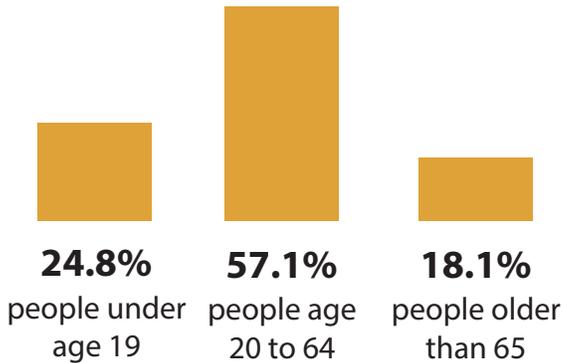
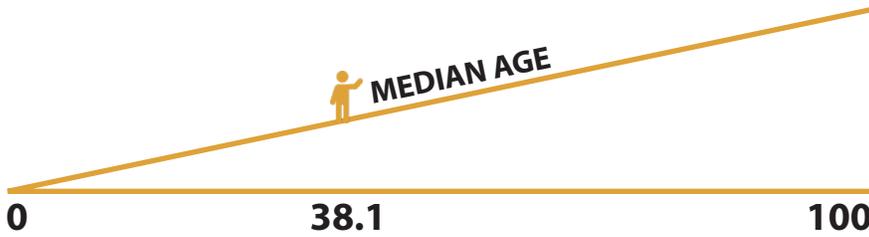
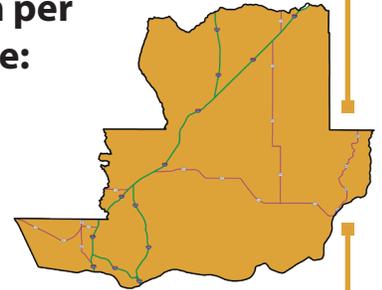
## AT A GLANCE

**SOLANO** County's strategic location, affordable housing, natural and human resources makes it an ideal place to *live, learn, work and play.*

**438,527** TOTAL POPULATION

Population per Square Mile:

**530**



Median Household Income

**\$86,652**



**88.4%** High School Graduate  
**28.9%** Bachelor's Degree or higher



Median Property Value

**\$549K**

## TOP 6 industries

- 25%** Retail, trade, transportation and utilities
- 22%** Construction, mining and manufacturing
- 17%** Education and health services
- 14%** All government
- 12%** Leisure, hospitality and other
- 10%** Business, finance and information

## POPULAR CROPS



Tomatoes



Wheat



Grapes



Alfalfa - Hay



Walnuts

### Top 5 Employers

- Travis Air Force Base
- Kaiser Foundation Hospitals
- Fairfield-Suisun Unified School District
- County of Solano
- Vallejo Unified School District



# STATEMENT OF NET POSITION

**THE STATEMENT** of Net Position presents the County's financial position from a long-term perspective. It presents all of the County's assets (what the County owns) and deferred outflows of resources, liabilities (what the County owes) and deferred inflows of resources, with the difference reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the County's financial position is improving or deteriorating.

The information below presents **only** the County's Governmental Activities – which are those functions that are primarily supported by taxes and intergovernmental revenues, as compared to the County's only business-type activity, the Nut Tree Airport, which operates similar to a business and recovers its cost through user charges and fees.

## COMPONENTS OF THE COUNTY'S NET POSITION

**Net Investment in capital assets** – capital assets less accumulated depreciation less the debt associated with those assets.

**Restricted Funds** – funds subject to external regulations and other restrictions.

**Unrestricted Funds** – funds that can be used for any purpose.

At June 30	2021	2020	2019	2018	2017
Current and other assets	\$735,145,625	\$573,275,602	\$549,443,905	\$502,738,141	\$466,641,827
Capital assets	552,597,524	555,026,101	556,102,859	558,706,180	558,288,829
<b>Total assets</b>	<b>1,287,743,149</b>	<b>1,128,301,703</b>	<b>1,105,546,764</b>	<b>1,061,444,321</b>	<b>1,024,930,656</b>
Deferred loss on refunding	1,520,672	1,672,739	1,824,806	2,433,433	1,417,652
Deferred outflows related to pension	103,567,359	95,660,970	113,643,047	149,511,864	110,688,273
Deferred outflows related to OPEB*	6,550,960	5,927,650	5,705,850	5,538,350	-
<b>Total deferred outflows of resources</b>	<b>111,638,991</b>	<b>103,261,359</b>	<b>121,173,703</b>	<b>157,483,647</b>	<b>112,105,925</b>
Other liabilities	180,402,463	95,586,887	82,540,191	722,082,785	651,607,849
Long-term obligations	750,875,510	719,364,265	696,992,545	75,857,890	77,454,569
<b>Total liabilities</b>	<b>931,277,973</b>	<b>814,951,152</b>	<b>779,532,736</b>	<b>797,940,675</b>	<b>729,062,418</b>
Deferred gain on refunding	-	-	-	15,521	31,044
Deferred inflows related to pension	4,160,789	16,606,569	18,778,310	18,765,037	17,413,969
Deferred inflows related to OPEB*	2,701,965	4,005,607	1,001,947	1,084,784	-
<b>Total deferred inflows of resources</b>	<b>6,862,754</b>	<b>20,612,176</b>	<b>19,780,257</b>	<b>19,865,342</b>	<b>17,445,013</b>
Net investment in capital assets	484,977,193	481,312,570	477,673,000	473,434,362	465,703,178
Restricted net position	298,371,161	250,489,348	254,067,156	243,952,893	212,643,958
Unrestricted net position	(322,106,941)	(335,802,184)	(304,332,682)	(316,265,304)	(287,817,986)
<b>Total net position</b>	<b>\$461,241,413</b>	<b>\$395,999,734</b>	<b>\$427,407,474</b>	<b>\$401,121,951</b>	<b>\$390,529,150</b>

\* Accounting change implemented in 2018  
OPEB, Other Postemployment Benefits

### Analysis of Change in Net Position:

The County's Net Position of Governmental Activities increased \$65.0 million. The most significant changes in the County's net position are due to an increase of \$47.9 million in Restricted Net Position and a decrease in the deficit unrestricted net position of \$13.7 million. The County's restricted net position increased due to increases in restricted program funding for health services, public safety, library services, capital projects, and public facilities. These funds must be spent for the restricted purposes. The deficit unrestricted net position improved due to net increases in general revenues and program-specific funding. The County's net investment in capital assets did not significantly increase (less than 1% or \$3.6 million).



# STATEMENT OF ACTIVITIES

**WHAT DOES THE STATEMENT OF ACTIVITIES TELL ME?** The Statement of Activities reports the County's revenues and expenses during the fiscal year, which increases or decreases the County's net position. Revenues are classified by source and expenses are classified by function. The Statement of Activities below presents only the Governmental Activities of the County.



	FY 2020/21	FY 2019/20	FY 2018/19	FY 2017/18	FY 2016/17
<b>REVENUES</b>					
Program revenues	\$580,034,479	\$480,495,644	\$490,750,106	\$490,235,116	\$460,169,445
General revenues*	238,947,328	221,883,493	219,101,490	205,464,743	189,789,397
<b>Total Revenues</b>	<b>\$818,981,807</b>	<b>\$702,379,137</b>	<b>\$709,851,596</b>	<b>\$695,699,859</b>	<b>\$649,958,842</b>
<b>EXPENSES</b>					
General government	\$84,019,126	\$77,400,983	\$79,056,546	\$73,469,037	\$67,637,800
Public protection	251,384,379	256,573,399	230,141,732	230,654,519	216,932,185
Public ways and facilities	23,540,793	17,395,553	21,057,877	17,220,809	12,289,760
Health services	186,606,805	188,075,259	173,753,194	172,280,422	154,787,811
Public assistance	183,131,786	168,263,482	154,082,791	152,732,632	151,158,894
Education and recreation	21,394,961	21,746,756	20,198,264	19,273,900	18,333,677
Interest on long-term debt	3,901,678	4,331,445	5,275,669	3,347,473	6,478,003
<b>Total Expenses</b>	<b>\$753,979,528</b>	<b>\$733,786,877</b>	<b>\$683,566,073</b>	<b>\$668,978,792</b>	<b>\$627,618,130</b>
<b>Change in Net Position</b>	<b>\$65,002,279</b>	<b>(\$31,407,740)</b>	<b>\$26,285,523</b>	<b>\$26,721,067</b>	<b>\$22,340,712</b>

\* Includes Transfers

## Funding for County Services - FY2020/21

Function/Program	Total Expenses	Charges for Services	Operating Grants	Capital Grants	Other (Primarily Property Taxes)
General Government	\$84,019,126	\$36,875,789	\$4,662,138	\$649,709	\$41,831,490
Public Protection	251,384,379	26,874,939	113,447,199	-	111,062,241
Health Services	186,606,805	19,993,582	169,460,088	-	(2,846,865)
Public Assistance	183,131,786	618,561	173,980,580	-	8,532,645
Education and Recreation	21,394,961	5,820,615	7,134,583	-	8,439,763
Public Ways and Facilities	23,540,793	1,830,557	18,213,305	472,834	3,024,097
Interest on Long-Term Debt	3,901,678	-	-	-	3,901,678
<b>Total</b>	<b>\$753,979,528</b>	<b>\$92,014,043</b>	<b>\$486,897,893</b>	<b>\$1,122,543</b>	<b>\$173,945,049</b>

# WHERE THE MONEY COMES FROM



## OVERALL REVENUES

- Program Revenues, 71%
- General Revenues, 29%

**PROGRAM REVENUES:** Revenues derived directly from the program itself or from parties outside the County's taxpayers or citizenry; includes Operating Grants and Contributions, Charges for Services, and Capital Grants.

**GENERAL REVENUES:** Revenues not dedicated to a specific program, such as property taxes and related revenues, sales taxes, and unrestricted interest earnings.

## Governmental Activities: Changes in Revenues

**PROGRAM REVENUES** increased \$99.5 million over the prior year due to increases in federal and state funding for COVID 19-Pandemic program costs and increases in other charges for services as the economy reopened.

**Significant changes are due to:**

- \$43.1 million** - Coronavirus Relief Funds
- \$24.7 million** - increase for health services
- \$6.6 million** - increase for public assistance
- \$11.8 million** - increase for public protection (Prop 172 and Realignment funding)
- \$11.1 million** - net increase in charges for services revenues, including public facilities fees, law enforcement services to other local entities

**GENERAL REVENUES** increased by a net \$17.1 million primarily due to an increase in property tax revenues as property values continue to increase and unexpected one-time revenues from redevelopment dissolution.

WHERE THE MONEY COMES FROM	FY2020/21
<b>Program revenues</b>	70.8%
Charges for Services	11.2%
Operating grants & contributions	59.5%
Capital grants & contributions	0.1%
<b>General revenues*</b>	29.2%
Taxes	26.9%
Intergovernmental Revenues	0.8%
Interest Earnings	0.1%
All Others	1.4%

\*Includes Transfers

**TOTAL PROGRAM REVENUES**

**\$580.0**  
million



\$99.5 million

**TOTAL GENERAL REVENUES**

**\$238.9**  
million



\$17.1 million

**TOTAL REVENUE GOVT. ACTIVITIES**

**\$818.9**  
million



\$116.6 million



# WHERE THE MONEY GOES

**THE EXPENSES** of the County are classified by functional areas, based on the programs and services delivered to the County's citizenry. The functional areas include **General Government, Public Protection, Public Ways and Facilities, Health Services, Public Assistance, Education and Recreation, and Debt Interest.** Some examples of program expenses within these functional areas include the costs of operating the County Jail, Juvenile Hall, maintenance of County parks and roads, health clinic operations, library operations, and supportive services to County departments. Program expenses include payroll and benefit costs of program staff, materials and supplies, computers, and small office equipment.



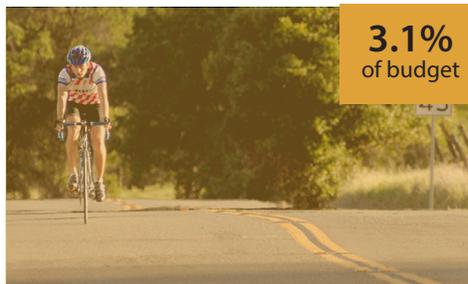
**33.3%**  
of budget

**Public Protection**  
\$251,384,379 | 2.0% decrease



**24.4%**  
of budget

**Public Assistance**  
\$183,131,786 | 8.8% increase



**3.1%**  
of budget

**Public Ways and Facilities**  
\$23,540,793 | 35.3% increase



**2.8%**  
of budget

**Education and Recreation**  
\$21,394,961 | 1.6% decrease



**11.1%**  
of budget

**General Government**  
\$84,019,126 | 8.6% increase



**24.8%**  
of budget

**Health Services**  
\$186,606,805 | 0.8% decrease



**0.5%**  
of budget

**Interest on Long-Term Debt**  
\$3,901,678 | 9.9% decrease

**\$754.0 million**

*Governmental Activities:  
Changes in Expenses*

**THE NET INCREASE of \$20.2 million** is primarily the result of \$55.4 million net increases in salaries and benefits costs, housing support and contracted direct services for clients, increases in professional and program support costs, offset by a \$35.2 million decrease in pension expense based on the GASB68 accounting valuation.

**CHANGES IN  
EXPENSES**

**\$20.2  
million**



**SOME COSTS** are not considered expenses, but still require a significant outlay of County funds: The County spent over \$21.1 million to purchase/improve capital assets. The County reduced its debt by \$8.4 million by making principal payments on long-term debt during the fiscal year.

# WHERE THE PROPERTY TAX DOLLAR GOES

**SOLANO COUNTY'S** total net assessment roll as of January 1, 2021, was valued at \$62.7 billion and increased by 2.97% over the prior year, a \$1.8 billion increase. The County's net assessment roll consists of all assessable property valued by the County Assessor, less those properties that are exempt from taxation. The net roll is separated into the "secured assessment roll" – generally land and improvements (such as structures) and the "unsecured assessment roll" – primarily business /personal property (such as machinery and equipment). The "secured assessment roll" generates most of the property tax revenues.

In FY2020/21, the County's assessment rolls generated over \$651.9 million in property taxes which were distributed to county government, cities, school districts (which includes ERAF\*), redevelopment trust funds, and special districts in Solano County.

Although Solano County only receives 23 cents per dollar, the County relies on property taxes as the main source of revenue to pay for countywide services. These 23 cents or 23% of the tax dollar accounts for \$154.7 million in property taxes to the County.

## The County receives 23 cents per property tax dollar



**33%**  
Schools

**19%**  
ERAF\*

**23%**  
County

**16%**  
Cities

**6%**  
Special District

**3%**  
Redevelopment

## Property Tax Explained

Property Tax is a major source of revenue for local government in California and is determined by assessed values.

The property tax rate throughout the State of California is 1% of the assessed value.

Voter-approved debt is in addition to the 1% rate.



Redevelopment



\*ERAF, Educational Revenue Augmentation Fund – property taxes shifted from local agencies to schools to offset cuts in State revenues to the schools



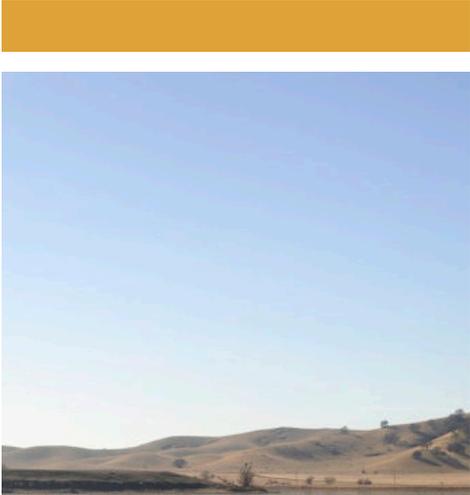
# SOLANO COUNTY HIGHLIGHTS



**Benicia Waterfront**



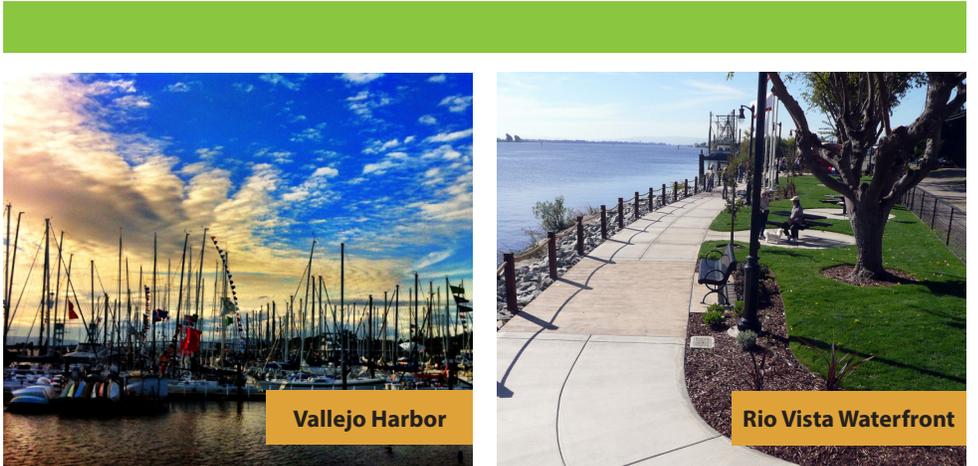
**Vacaville Hills**



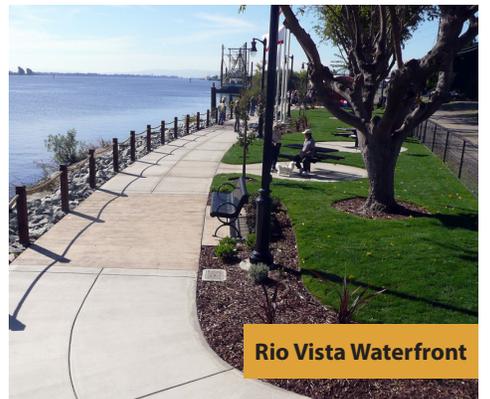
**Lagoon Valley Park**



**Suisun City Waterfront**



**Vallejo Harbor**



**Rio Vista Waterfront**

# CONNECT WITH US



Find us on the web at  
SolanoCounty.com



Call the Auditor-Controller's  
Office at (707) 784-6280



Email the Auditor-Controller at  
AuditorController@SolanoCounty.com



Find us on Facebook  
@CountyOfSolano  
(Facebook.com/CountyOfSolano)

## **FRAUD, WASTE AND ABUSE – Whistleblower Program**

As part of our role in the stewardship and oversight of public funds, the Auditor-Controller's Internal Audit Division operates a Whistleblower Program. The program provides employees and citizens with an easy and anonymous way to participate in helping the County protect its financial resources, as well as identify potential fraud, waste and abuse. An incident can be reported 24-hours a day, 365 days a year, by phone at 1-866-84-TIPS or by visiting our website: <https://www.solanocounty.com/depts/auditor/whistleblower/default.asp>.





**Office of the Auditor-Controller**

**Phyllis S. Taynton, CPA**

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