

County- Vallejo DRC Resolution Analysis & Considerations

February 20, 2013

Agenda Item #15

Board of Supervisors February 26, 2013

File # 13-0111

Resolution Requests the Board of Supervisors to not open DRC in Vallejo Unless:
following actions are taken:

Vallejo Resolution Condition	Cost Estimate Analysis of City Request	Analysis of Current Resources Committed to Vallejo Campus	Additional Consideration/Information	Board Action
<p>(a) The County will provide funding for two full-time police officer who will work at the discretion of the city of Vallejo Police Chief but will be available to address incidents with DRC parolees.</p>	<p>In October of 2012 the Vallejo Police using \$1,000,000 of measure B funds were able to hire 5 officers. Annual salary per the Cities Website is \$88,150 per year for entry officers. The fully loaded costs including benefits and equipment (i.e.) Police Car etc. estimated by City staff on February 15 \$202,000 per year. City request county pay estimated \$404,000 for two officers. AB109 funding tied to public safety realignment, City request broader.</p>	<p>The Sheriff responds to any incident on the County Campus. The Sheriff currently has 7 deputies and 1 Sergeant on site at the Court House on County Campus between the hours of 8 and 5 pm. Security staff currently monitor the main entrance to 355 Tuolumne Street location and the campus using rolling sheriff patrol to monitor the court house /county complex after hours. No City law enforcement response or support today to on campus calls. City & County cooperation on off campus calls. AB109 Board approved Budget includes funding for reimbursement of City law enforcement costs related to AB109 of \$50,000 . to date little has been claimed. The Board approved increased staff in Probation for close supervision of the PRCS individuals. The PRCS individuals currently visit the Vallejo and Fairfield Probation Departments once a week, and are subject to home visits and more frequent visitation and appointments as part of the PRCS. County has funded a Sheriff Enforcement Team (SET), that conducts unannounced searches and inspections in field of PRCS and County Probationers to insure compliance, violations found result in sanctions. State of California allocated direct AB109 funding to each Police Chief's association to determine how to allocate based on needs and impacts. Solano County Police Chief's received \$256,000,. 50% allocated to Vallejo and 50% to Fairfield to fund law enforcement staff. Cities have chosen to use to fund staff participation in SET team.</p>	<p>In a recent survey on 9 California DRCs including: Oakland, Compton, Santa Maria, LA, San Diego, San Bernardino, Bakersfield, and others, only 2 of the 9 noted having security at the entrance. DRCs responded noting length in operation from 2 to 7 years. When asked when they had experienced any incidents, all but one responded with no incident in history of operation. One incident noted by San Bernardino was an after hours break. County Risk Management, Sheriff's office and Probation have on going risk assessment reviews. Should actual operation of DRC have of site impact will be identified in on going review and recommendations developed to address. On going consultant with City Police Chief' association and Police Chiefs of two cities with county probation offices to continue.</p>	<p>No change or action at this time</p>
<p>(b) The Solano County Sheriff's office will partner with the Vallejo Police Department (VPD) in the transportation of re-offenders to the main jail in Fairfield - whether deputies transport the offender or the VPD uses police officers, with all cost paid by the County including labor costs of VPD.</p>	<p>No cost figures or estimates have been provided, and no requests for reimbursement against existing County AB109 appropriation has been received from City for past impact. County staff understood that Vallejo uses reserve officers and a to transport van to bring arrestees to Jail two times per day. If accurate potentially no increase in transportation costs incurred. However, existing AB109 budget appropriation includes revenue to reimburse law enforcement community for new increased cost from AB109 for PRCS.</p>	<p>No additional City or County Cost from partnering which has been on-going through law enforcement mutual aide and on going coordination on law enforcement agency jurisdiction. On County campus, Sheriff and Probation will continue current practice to transport individuals when taken into custody for failing to comply with the terms of their probation or Post Release Community Supervision. The Sheriff SET team & Probation arrange for transport during site inspections and home visits. Cities have jurisdiction and authority and responsibility related to new charges under for ne offenses a city's law enforcement jurisdiction for new offenses of city residents whether visitors, or residents in general including those on State Parole, County Probation, or PRCS. The staffing approved and the program design is intended to minimize new offenses through close supervision, monitoring, and services and programs designed to change behaviors.</p>	<p>No additional City or County Cost. Partnering has been on-going through law enforcement mutual aide and on going coordination. New offenses committed require agency with jurisdiction (arresting agency) to arrest. Transport of those arrested is the responsibility of the arresting agency, is existing and on going activity not changed by AB109.</p>	<p>No change at this time</p>

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<p>(c) The DRC will not accept parolees other than those who have previously resided in Vallejo, Benicia and its continuous unincorporated areas.</p>	<p>Estimated cost for staffing and operation of programs in two locations (Vallejo & Fairfield) had been reviewed and reflected in CCP program and budget reviews since July 2012 for approximately \$1,000,000 each when fully functional. These estimates have been reflected and considered in AB109 funding discussions and supported to proceed concurrently by CCP at their February 13, 2013 meeting.</p>	<p>Current figures for individuals on Probation and PRCS reflect comparable percentages and numbers in the greater Vallejo area and the Fairfield/Vacaville/Suisun Area. Consideration for more than one Probation operational center (DRC or Service Center) was in July 2012 when discussions about space needs began. Timing was initially staggered, however, Probation has indicated a willingness to bring online two expanded service operations concurrently- one on the Vallejo Campus and one at the Fairfield Probation Office. What will be needed are adequate staffing and programs and training/meeting facilities to proceed. The CCP considered the request and proposal and reaffirmed their support for this phase of the Public Safety Realignment Plan to proceed.</p>	<p>The county does handle parolees or accept them into its programs, nor is there a plan or proposal to do so. However, the County does have as required by law individuals on probation and Post Release Community Supervision. The County does not determine where an individual on Probation or PRCS shall or must live, but does verify residence and compliance with conditions of probation and PRCS. Staff is not able to predict exactly what type of services or programs will be needed and how many will be participating at any one time, nor where the individual can secure employment, however, with the use of assessment tools and ongoing data collection staff should be able to match programs with individuals and intends to provide them at county probation centers near their community of residence. County staff and consultants advice against absolutes. However, if the Board authorizes the funding as recommended by the CCP and consultant, then two probation centers (DRC/Service centers) will operate with many of the same services, although maybe not identical. Programing and services will be driven by data analysis and best practices based on the assessment needs of the population eligible to participate at any given time. Staff does intend to offer preference to those residing in the communities nearest the probation centers first.</p>	<p>CCP has recommended in February concurrent operation of two probation sites- Vallejo and Fairfield</p>
<p>(d) The County and City of Vallejo will establish a joint steering committee to be administered by county staff (with at large members to-be determined) to oversee the successful execution of the DRC and all its required components.</p>	<p>No Cost Anticipated. CCP established by law. The CCP has multiple works groups and liaison representatives, and welcomes City participation. The CCP has established workgroups focused on specific areas of the Public Safety Plan implementation which includes representatives from other agencies and the public at large and are anticipated to continue.</p>	<p>There is a joint steering committee that exists, that was established by law as the CCP. The Cap membership is mandated by legislative authority and includes representatives from a number of agencies and organizations, and stated the purpose of the CCP is to oversee the implementation of AB109 realignment efforts as outlined in the approved AB109 Solano Public Safety Realignment Plan which would includes the implementation of DRC or Probation Service centers.(Two centers have been recommended).</p>	<p>Probation & Sheriff's Office have increased interaction with Police Chief's Association who meets monthly. There has been an ongoing dialog between county Sheriff & Probation Chief and Police Chief's of Fairfield & Vallejo. The County Administrator and city Manager have agreed periodic meetings following the establishment of the probation centers should occur. It is noted that the CCP meetings are published public meetings and agendas are available on line in accordance with the Brown Act at least 72 hours in advance. An individual may subscribe to and receive notification of agendas. Attendance by the public and elected officials from throughout the county's seven cities is welcome. Per the Brown Act, all CCP meetings are open to the public, and all county residents are welcome to attend. All DRC successes and challenges will be reported periodically at the CCP meetings, as well as posted on the Solano County CCP website, located at www.solanocounty.com/ccp.</p>	<p>An additional committee is not recommended at this time.</p>

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<p>(e) The City and County will partner in a comprehensive study based on research (not anecdotal discussions) ever year for the first five years after the initial implementation of the DRC that will outline the success or failure of the program, with a public report of the findings.</p>	<p>No additional cost anticipated. Already funded by AB109.</p>	<p>A Comprehensive Review and annual report is required under AB109 legislation,. It is anticipated that for the next 5 years there will also be a number of independent reviews and studies already underway concurrently that will further inform the review and best practice decisions surrounding the implementation of the 2011 Public Safety Realignment legislation. In addition, the county has hired a Staff Researcher who will focus on AB109 using statistical analysis and working with the program eeve providers to verify and track outcomes and results. Comprehensive studies based on research are planned for and Antipater as an on going funded activity. The cities of Fairfield and Vallejo will be included in the review process. The reports will be annual, public documents presented to the CCP & Board publically that should inform future decisions about programs and their effectiveness.</p>	<p>The County will continue to circulate and share the results of outside studies and post them to county website along with links to other research. In addition, the county will work with the cities of Fairfield and Vallejo .</p>	<p>Does not require additional action at this time. Already addressed as part of the AB109 Plan requirements & by CCP.</p>
<p>(f) The DRC will be limited to its initial proposed size of a maximum of 75 parolees , and that the limit will not be increased until the County and the City complete the comprehensive study, and solutions are found to any serious issues that are identified.</p>	<p>No new cost anticipated. The CCP had discussed and contemplated two DRC/Probation Service centers which would address the PRCS population. Initial figures were developed for staggered starts and were included in estimated budget figures. Annual review and on going studies were already anticipated.</p>	<p>The size of the DRC/Probation Service Center in Vallejo is proposed initially at 75 PRCS on site. The proposed number of 75 is influenced by staffing and other required training and service resources; any change to DRC capacity would be moderated through the CCP and public forum.</p>	<p>It is anticipated that the Vallejo site will be staffed to support 75 PRCS on site. With the concurrent operation of two centers,(Vallejo & Fairfield) it is anticipated that there will not be a need to increase the capacity providing the State of California does not realign additional State populations to the county Probation offices, however, if this were to occur, it should be noted that funding and public discussion and review by the Capp would also occur.</p>	<p>CCP recommendation to Board, to proceed. Staffing recommendations anticipate capacity of 75 for Vallejo site at this time.</p>

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(g) The County will provide the City with the names of agencies/partners providing training/ jobs providing training and jobs to parolees at the DRC, including the type of train/jobs and number of positions/vacancies/successful placements for these services.	No additional cost.	The provision of training through partners or training organizations will be through county contracts which are public records therefore names are public information. However, the County will not be providing specific Job site or employer information other than as general statically data similar to the provision of information by WIB.	No additional comment or information at this time.	No action recommended
(h) The DRC will incorporate the use of an Intensive Supervision Parolee Condition into the program.	No addition cost if request is for Post Release Community Supervision population not Parole. County not responsible for those of Parole. State CDCR has responsibility for parolees. Existing approve Public Safety Realignment Plan includes probation staff to provide intensive supervision and Sheriff staff to in field compliance checks .	The Solano County Probation department has been providing Intensive Supervision to the AB109 Post Release Community Supervision population since Oct 2011 when the law went into effect, and will continue to provide this at the DRC/probation service centers.	The County provides and has provided intensive supervision for the Post Release Community Supervision population. There is no change proposed.	No further action needed. Already in place.
(in) The County will provide the Vallejo office of the Workforce Improvement Board (WIB) with one additional staff person solely dedicated to DRC parolees re-entering the job market.	No additional cost anticipated. This request is under discussion of the programs to be operated in the DRC/Probation Service center as part of the job developer / training program for which funding has already included in recommendations by CCP to Board.	The CCP has supported an initial recommendation to fund a job developer and for job training focused on 5 -\$50,000 contracts (total \$250,000) with qualified local providers. The programs will be monitored for success and cost effectiveness and data used to inform expanded job training program through a competitive proposal process in 2014	As discussed in the DRC/Probation service center concepts in the consultant studies from Tom White and accepted by the CCP, there has been an allocation for a Job Developer position. The County will submit an RFP to select an appropriate vendor/contractor through an open/competitive process.	CCP recommendation to proceed with funding job developer and initial training programs under direction of H&SS included in February 26 Board report.

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<p>(j) The County will work with the City of Vallejo to establish apprenticeship programs with the Napa-Solano County Labor Council, as well as evaluate other apprenticeship models such as "Richmond Green Build", and the county will also work with the Solano Community College to utilize their existing vocational training opportunities; this will help provide meaningful work training and placement programs for parolees re-entering the job market.</p>	<p>No addition cost. Existing Plan includes funding for Job Developer position and up to \$250,000 for job training providers.</p>	<p>The CCP recommendations for the job training component of the DRC/Probation Service center includes funding a Job Developer and funding for community organizations, providers of job training. The County will work with interested and qualified training programs that can demonstrate successful and cost efficient job training programs that can serve the PRCS population. The County staff has engaged the Solano Community College, and will engage the Napa-Solano Labor Council once funding has been appropriated by the Board.</p>	<p>The CCP has supported an initial recommendation to fund a job developer and for job training focused on 5 -\$50,000 contracts (total \$250,000) with qualified local providers. The programs will be monitored for success and cost effectiveness and data used to inform expanded job training programs through a competitive proposal process in 2014. Richmond Green Build Program not a local provider, this concept will require further analysis and more likely be part of future job training program recommendations anticipated in 2014.</p>	<p>CCP recommendation to proceed with funding for Job Developer and appropriation of AB109 funding for initial job training programs included in February 26 Board report.</p>

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(k) The County will ensure that there is regular and consistent public transportation from the DRC offices to the Vallejo WIB offices at 1440 Marin Street and any apprenticeship and/or work County. placement programs in the	No additional Cost anticipated. There is an existing bus route operated by SOLTRANS and there is an existing appropriation in AB109 for transportation.	SolTrans currently runs bus services between the Vallejo County campus and the WIB Offices via Route 4 & 2. There is also funding allocated for transportation. The CCP has asked the workgroup lead by H&SS to lead the efforts for job training and bring back additional recommendations to CCP \ for transportation needs identified as part of job training programs..	The County has actively participated for a number of years in on going effort through STA to assist in the improvement of Countywide Transportation. .	No change or action at this time
(l) The County will install cameras that will link into the system used by the Vallejo Police Department in the neighborhood surrounding the DRC.	No cost figure or detail from City to date. Still pending initial cost estimate. To be determined and then considered by CCP & Board.	At the County Campus in Vallejo the County uses a combination of security measures for those who work at the and frequent the site and to protect the county facilities after hours. These include Deputy Sheriffs assigned to the site, security guards assigned to site, surveillance cameras inside facilities, cameras exterior to facilities to monitor internal campus and external streets surrounding campus . In addition to sheriff patrol who monitor the county court house facilities after hours.	The proposed DRC/Service center is an expansion of the probation offices in Vallejo which entails adding staff and services requiring the Department to increase its' assigned space on the Vallejo campus. Probation shares space within the Vallejo Court House facility with limited expansion or classroom space. The Staff recommendation, has been to reallocating under underutilized space on the campus in 355 Toulome to serve the same PRCS population that has frequented the county campus since October 2011. The Sheriff and Probation have existing security resources available and continuously review campus security. The County Administrator and city Manager have tasked the Sheriff, Chief of probation and the Police Chief to analyze security needs in the adjacent neighbor and make recommendations regarding additional cameras. Once the data is collected and law enforcement recommendations are made then the cost and potential funding will be presented to CCP and Board .	Pending further information and analysis. CCP will be asked to consider once information is available.
(m) The County shall provide 50% of the compensation necessary to fund a staff position charged with monitoring surveillance cameras for the area of Millerville and the areas next to Children's Wonderland located next to the DRC.	No cost estimate received or provided. Not consideration by CCP.	Requires further consideration and review from security /law enforcement perspective. City correctly not actively monitoring cameras. Requires further analysis and justification.	Sheriff, Chief Probation officer and Police Chief asked by County Administrator and City Manager to first address (l). Risk Management is currently working wit the Sheriff and Probation as part of on going review of county facilities.	No change or action at this time
(n) That the first violation of the terms of enrollment in the DRC or the terms of probation shall terminate the enrollment of the offender in the DRC program.	No cost anticipated, existing program in place.	Sanctions Guide - As of 13 Jun 2012, the Solano County Courts accepted and the CCP approved/adopted a Sanction Grid that is used to determine appropriate negative and positive reinforcements within an designated range, and on a case-by-case basis based on nature of violation.	No additional comment or information at this time.	No further action needed. Already in place.
(o) The County will provide a telephone contact number for the receipt of any neighborhood complaints regarding the DRC	No Cost impact.	The County has already provided the City with contact information for County Probation Office with phone number for complaints.	The County Probation Department is a 24-hour/ 7 day a week operation and since October 2011 interfaced with the Sheriff 's Office and law enforcement as needed.	No further action needed. Already in place.

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(p) That no less than two DRCS shall be opened at the same time in both Fairfield and Vallejo.	Estimated cost for staffing and operation of programs in two locations (Vallejo & Fairfield) had been reviewed and reflected in CCP program and budget reviews since July 2012 for approximately \$1,000,000 each when fully functional. These estimates have been reflected and considered in AB109 funding discussions and supported to proceed concurrently by CCP at their February 13 , 2013 meeting.	Estimated cost for staffing and operation of programs in two locations (Vallejo & Fairfield) had been reviewed and reflected in CCP program and budget reviews since July 2012 for approximately \$1,000,000 each when fully functional. These estimates have been reviewed and refined .The figures have been reflected in AB109 funding discussions. Updated numbers and concurrent staffing and operation was presented to CCP on February 13, 2013 and supported to proceed concurrently..	Solano County is continuing to evaluate the ongoing site needs for the Fairfield DRC/probation service center. At this time, however, the Fairfield services will continue to be provided with in the County Probation office existing space allocation. The County Administrator, Sheriff and Chief Probation office have met and will continue to meet with the City Managers and Police Chiefs of Vallejo and Fairfield.	CCP recommendation to Board, to proceed with concurrent staffing recommendations for Probation & H&SS and services and programs for two sites -Vallejo & Fairfield.
(q) That the Solano County Board of Supervisors will further consider any and all comments on the project to be made at a future County sponsored community forum and additional request for projects conditions such as limits on the number of clients, the extent and terms of supervision restrictions on clients and involvement.	Costs associated with this request are absorbed by various county departments as part of the public outreach process for Public Safety Realignment.	A second Community forum was held in Vallejo, with direct mailed public notices, and press releases, a videographer, a facilitator, the county consultant , and county staff on January 31, 2013. County staff continue to collect and respond to public comments and questions. A summary of comments and the video from the meeting are available of the county web site. Staff continues to consider comments regarding the DRC/Probation service center and the implementation of the 2001 Solano Public Safety Realignment Plan..	Public out reach and public comments are ongoing. Probation has developed a "Frequently asked question & response hand out and is developing a definition & term sheet to assist the public. The county staff has expanded the amount of information available of the county web site and added links to other research, studies & reports and web sites concerning Public Safety Realignment topics and AB109.	No change or action at this time